#### INFORMATION SHEET 01/15/19 TRUSTEES' MEETING

ATTACHMENT: 7.3

TO: Jim Bridges

FOR: Board of Trustees

FROM: Mindy Maxedon

ISSUE: Acceptance of the 2017-2018 Audit

In accordance with Assembly Bill 3627, Chapter 1002, as it pertains to Education Code Section 41020.3, the Governing Board must review and accept the prior year's Financial Audit at a public meeting, on or before January 31<sup>st</sup>. The audit received from Cichella & Tokunaga, LLP is included for the Board's review.

There were no findings or questioned costs for the year ending June 30, 2018. The audit report details our district's financial position and confirms compliance with all Governmental Accounting Standards Board (GASB) required at this time.

# OF SAN JOAQUIN COUNTY

# TRACY, CALIFORNIA

**JUNE 30, 2018** 

### **GOVERNING BOARD**

<u>MEMBER</u>	<u>OFFICE</u>	TERM EXPIRES
Brian Jackman	President	2018
Pete Carlson	Vice President	2020
Debbie Wingo	Clerk	2020
Phil Raya	Member	2018
Dan Wells	Member	2018

#### **ADMINISTRATION**

Jim Bridges Superintendent

Mindy Maxedon Chief Business Officer

# **TABLE OF CONTENTS JUNE 30, 2018**

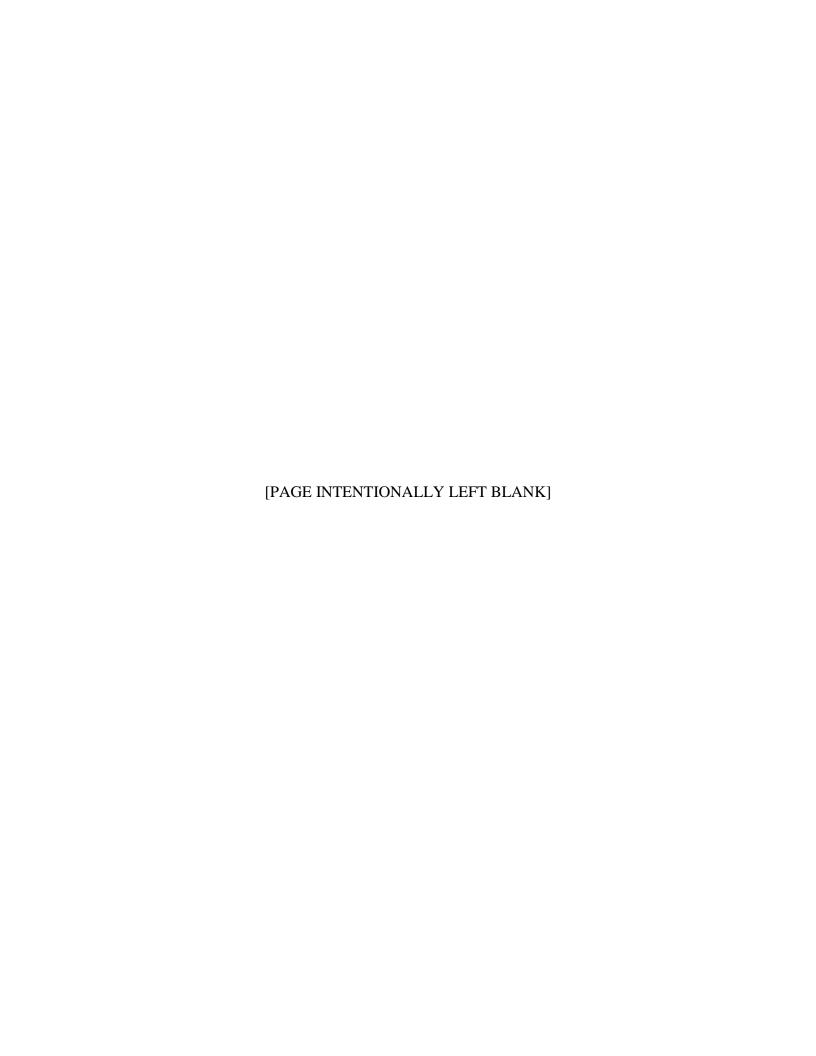
I - FINANCIAL SECTION	
Independent Auditors' Report	2
Management's Discussion and Analysis	5
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Position	16
Statement of Activities	17
Fund Financial Statements	
Governmental Funds – Balance Sheet	18
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	19
Governmental Funds – Statement of Revenues, Expenditures, and Changes in Fund Balance	20
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and	21
Changes in Fund Balances to the Statement of Activities	
Proprietary Fund – Statement of Net Position	22
Proprietary Fund – Statement of Revenues, Expenses, and Changes in Net Position	23
Proprietary Fund – Statement of Cash Flows	24
Fiduciary Funds – Statement of Net Position	25
Fiduciary Funds – Statement of Changes in Net Position	26
Notes to Financial Statements	27
Notes to I maneral statements	21
II - REQUIRED SUPPLEMENTARY INFORMATION	
General Fund – Budgetary Comparison Schedule	67
Schedule of Changes in the District's total OPEB liability and related ratios	68
Schedule of the District's Proportionate Share of the Net OPEB Liability – MPP Program	69
Schedule of Annual Money-Weighted rate of Return on OPEB Plan Investments	70
Schedule of the District's Proportionate Share of the Net Pension Liability	71
Schedule of the District's Contributions for Pensions	72
Note to Required Supplementary Information	73
Note to Required Supplementary Information	13
III - SUPPLEMENTARY INFORMATION	
Schedule of Expenditures of Federal Awards	76
Local Education Agency Organization Structure	77
Schedule of Average Daily Attendance	78
Schedule of Instructional Time	79
Reconciliation of Annual Financial and Budget Report with Audited Financial Statements	80
Schedule of Financial Trends and Analysis	81
Schedule of Charter Schools	82
Combining Statements – Non-Major Governmental Funds	02
Combining Balance Sheet	83
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance	85
Note to Supplementary Information	87
Title to Supplementary Information	0,
IV - INDEPENDENT AUDITORS' REPORTS	
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other	90
Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing	
Standards	
Independent Auditors' Report on Compliance for Each Major Federal Program and Report on Internal	92
Control over Compliance Required by The Uniform Guidance	
Independent Auditors' Report on Compliance with Applicable Requirements in Accordance with	94
2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting	

# **TABLE OF CONTENTS JUNE 30, 2018**

### V - SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Summary of Auditors' Results	98
Financial Statement Findings	99
Federal Award Findings and Questioned Costs	100
State Award Findings and Questioned Costs	101
Summary Schedule of Prior Audit Findings	102

I - Financial Section



# Cichella & Tokunaga, LLP

**Certified Public Accountants** 

4671 Golden Foothill Parkway ♦ El Dorado Hills, CA 95672

Voice: (877) 359-9588 ♦ Fax: (916) 941-7234

www.ctcpa.net

#### INDEPENDENT AUDITORS' REPORT

Governing Board Jefferson Elementary School District Tracy, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Jefferson Elementary School District (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the 2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, issued by the California Education Audit Appeals Panel as regulations. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Jefferson Elementary School District, as of June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter - Change in Accounting Principles**

As discussed in Note 1 and Note 15 to the financial statements, in 2018, the District adopted new accounting guidance, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Our opinion is not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the required supplementary information, such as management's discussion and analysis, budgetary comparison information, the Schedule of Change in the Districts total OPEB liability and related ratios, Schedule of Annual Money-Weighted rate of Return on OPEB Plan Investments, Schedule of the District's proportionate share of the net OPEB liability – MPP Program, Schedule of the District's Proportionate Share of the Net Pension Liability, and Schedule of District's Contributions for Pensions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Jefferson Elementary School District's basic financial statements. The Supplementary Information section, as listed in the Table of Contents, is presented for purposes of additional analysis and as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) and the 2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, published by the Education Audit Appeals Panel, and are not a required part of the basic financial statements.

The Supplementary Information section is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

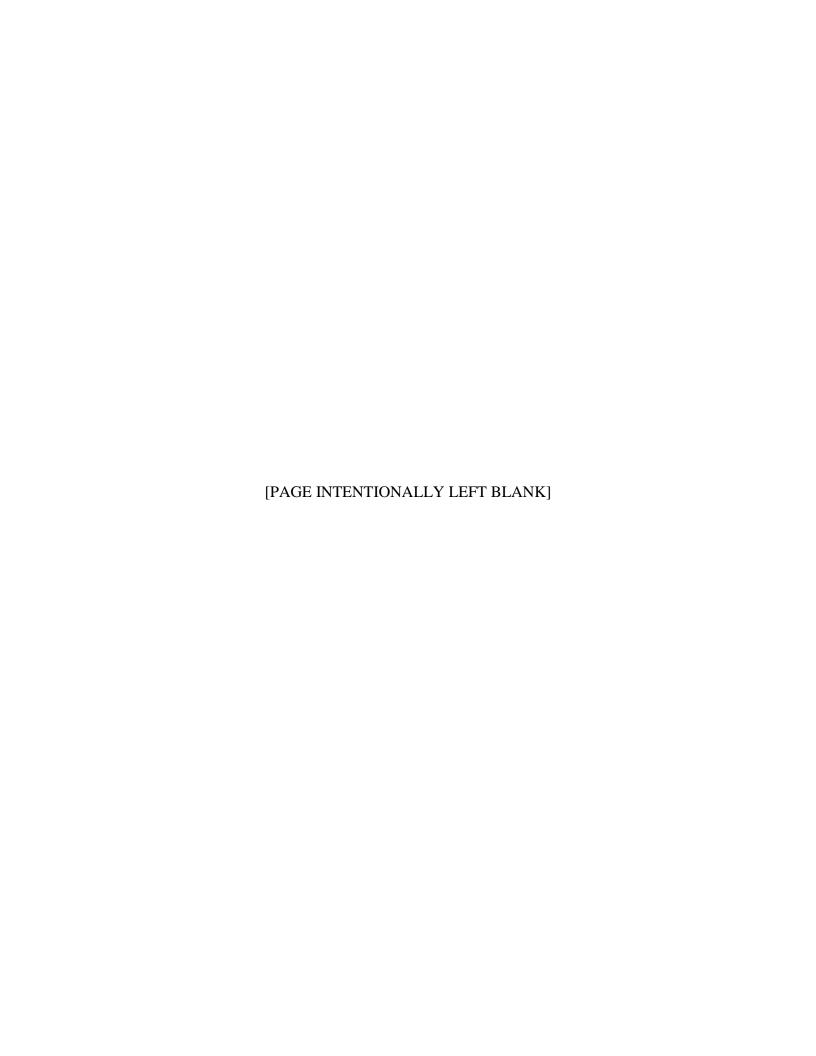
#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 5, 2018, on our consideration of the Jefferson Elementary School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Jefferson Elementary School District's internal control over financial reporting and compliance.

El Dorado Hills, California

Cichella + Titumaga UP

December 5, 2018





This section of Jefferson Elementary School District's (the "District") 2017-2018 annual financial report presents our discussion and analysis of the District's financial performance during the fiscal year that ended on June 30, 2018. Please read it in conjunction with the District's financial statements, which immediately follow this section. A comparative analysis has been included in this financial statement in accordance with the Governmental Accounting Standards Board Statement (GASB) No. 34.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

#### **The Financial Statements**

The financial statements presented herein include all of the activities of the District and its component units using the integrated approach as prescribed by Governmental Accounting Standards Board (GASB) Statement No. 34.

The *Government-Wide Financial Statements* present the financial picture of the District from the economic resources measurement focus using the accrual basis of accounting. These statements include all assets of the District as well as all liabilities (including long-term debt).

The *Governmental Activities* are prepared using the current financial resources measurement focus and modified accrual basis of accounting.

The *Fund Financial Statements* include statements for each of the three categories of activities: governmental, proprietary and fiduciary.

The *Proprietary Activities* are prepared using the economic resources measurement focus and the accrual basis of accounting.

The *Fiduciary Activities* include the retiree benefits trust fund and agency funds. The agency funds report a balance sheet and do not have a measurement focus. The retiree benefit trust uses the current financial resources measurement focus.

Reconciliation of the Fund Financial Statements to the Government-Wide Financial Statements is provided to explain the differences created by the integrated approach.

The Primary unit of government is the Jefferson Elementary School District. The District does have a Mello Roos Capital Facilities District Component Unit.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2018

#### FINANCIAL HIGHLIGHTS OF THE PAST YEAR

Total revenue and income received for 2017-18 was \$28.3 million, an increase of \$5.1 million from 2016-17. Jefferson School District receives 64.5% of its revenue from the State based on the Local Control Funding Formula (LCFF). The remaining 35.5% comes from Lottery, State and Federal grants and interest income. The change in revenue is primarily due to an increase in developer fees related to new home developments in the district.

Jefferson School District reported P2 ADA of 2,281, including students attending COE programs.

#### REPORTING THE DISTRICT AS A WHOLE

#### The Statement of Net Position and the Statement of Activities

The Statement of Net Position and the Statement of Activities report information about the District as a whole and about its activities. These statements include all assets and liabilities of the District using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net position and changes in them. Net position is the difference between assets and liabilities, one way to measure the District's financial health, or *financial position*. Over time, *increases or decreases* in the District's net position is one indicator of whether its *financial health* is improving or deteriorating. Other factors to consider are changes in the District's property tax base and the condition of the District's facilities.

The relationship between revenues and expenses is the District's *operating results*. Since the governing board's responsibility is to provide services to our students and not to generate profit as commercial entities do, one must consider other factors when evaluating the overall health of the District. The quality of the education and the safety of our schools will likely be an important component in this evaluation.

In the Statement of Net Position and the Statement of Activities, we present the District activities as follows:

**Governmental Activities** – All of the District's services are reported in this category. This includes the education of kindergarten through grade eight students, the operation of child development activities, and the on-going effort to improve and maintain buildings and sites. Property taxes, state income taxes, user fees, interest income, Federal, State and local grants, as well as certificates of participation, finance these activities.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2018

#### REPORTING THE DISTRICT'S MOST SIGNIFICANT FUNDS

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the most significant funds – not the District as a whole. Some funds are required to be established by State law and by bond covenants. However, management establishes many other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money that it receives from the U.S. Department of Education.

Governmental Funds – The District's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Government fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. The difference of results in the governmental fund financial statements to those in the government-wide financial statements are explained in a reconciliation following each governmental fund financial statement.

**Proprietary Funds** – When the District charges users for the service it provides, whether to outside customers or to other departments within the District, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the *Statement of Net Position* and the *Statement of Revenue, Expenses and Changes in Fund Net Position*. We use internal service funds (a type of proprietary fund) to report activities that provide supplies and services for the District's other programs and activities – such as the District's Self-Insurance Fund. The internal service funds are reported with governmental activities in the government-wide financial statements.

#### THE DISTRICT AS A TRUSTEE

#### Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for funds held on behalf of others, like our funds for associated student body activities. The District's fiduciary activities are reported in the Statement of Fiduciary Net Position. We exclude these activities from the District's other financial statements because the District cannot use these assets to finance its operations. The District is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2018

#### FINANCIAL HIGHLIGHTS

#### THE DISTRICT AS A WHOLE

#### **Net Position**

The District's net position was \$18.9 million for the fiscal year ended June 30, 2018. Of this amount, (\$9.6 million) were unrestricted. Restricted net position is reported separately to show legal constraints from debt covenants and enabling legislation that limit the School Board's ability to use the net position for day-to-day operations. Our analysis below focuses on the net position (Table 1); and the change in net position (Table 2); of the District's governmental activities. The increase in long-term obligations and deferred outflows of resources is directly related to the implementation of GASB statements No. 75 related to the recording of total OPEB liability.

#### Table 1

(Amounts in millions)	Governmental Activities					
	2018		(As Restated) 2017			
Assets						
Current and other assets	\$	19.5	\$	15.0		
Capital assets		59.3		60.3		
Total Assets		78.8		75.3		
Deferred outflows of resources						
Deferred outflows related to pensions		6.8		3.7		
<b>Total Deferred Outflow of Resources</b>		6.8		3.7		
Liabilities						
Current liabilities		1.9		1.9		
Long-term liabilities		63.1		58.5		
<b>Total Liabilities</b>		65.0		60.4		
Deferred inflows of resources						
Deferred inflows related to pensions		1.7		1.7		
<b>Total Deferred Inflow of Resources</b>		1.7		1.7		
Net Position						
Invested in capital assets,						
net of related debt		19.4		21.7		
Restricted		9.1		4.3		
Unrestricted		(9.6)		(9.1)		
<b>Total Net Position</b>	\$	18.9	\$	16.9		

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2018

The (9.6 million) in unrestricted net position of governmental activities represent the accumulated results of all past years' operations. The June 30, 2018 unrestricted net position decreased by \$0.5 million as compared to June 30, 2017.

#### **Changes in Net Position**

The results of this year's operations for the District as a whole are reported in the Statement of Activities on page 17. Table 2 takes the information from the Statement, rounds off the numbers, and rearranges them slightly so you can see our total revenues and expenses for the year.

#### Table 2

(Amounts in millions)	Governmental Activities					
	2018		2	2017		
Revenues			'			
Program revenues:						
Charges for services	\$	1.2	\$	0.5		
Operating grants and contributions		3.1		2.7		
General revenues:						
Federal and State aid not restricted		14.8		14.7		
Property taxes		4.8		4.8		
Other general revenues		4.4		0.5		
<b>Total Revenues</b>		28.3		23.2		
Expenses						
Instruction-related		18.6		18.8		
Pupil services		1.7		1.6		
Administration		1.8		1.6		
Plant services		2.1		2.0		
Other		2.2		2.3		
<b>Total Expenses</b>		26.4		26.3		
<b>Change in Net Position</b>		1.9		(3.1)		

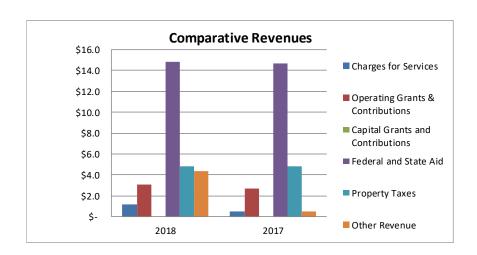
#### **Governmental Activities**

As reported in the *Statement of Activities* on page 17, the cost of all of our governmental activities for the years ended June 30, 2018 and 2017 were \$26.4 million and \$26.3 million, respectively. However, the amount that our taxpayers ultimately financed for these activities through local taxes was only \$4.8 million and \$4.8 million, respectively, because the cost was paid by those who benefited from the programs (\$1.2 million and \$0.5 million, respectively) or by other governments and organizations who subsidized certain programs with grants and contributions (\$3.1 million and \$2.7 million respectively). We paid for the remaining "public benefit" portions of our governmental activities with \$14.8 and \$14.7 million, respectively, in other Federal and State sources, and \$4.4 million and \$0.5 million, respectively, in other revenues, such as interest and general entitlements.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2018

#### **Schedule of Revenues for Governmental Functions**

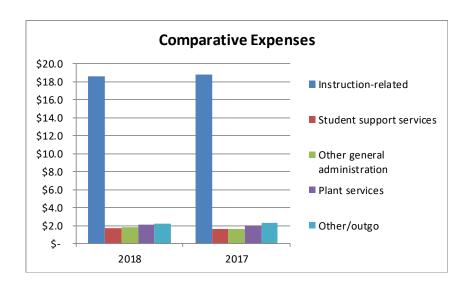
(Amounts in millions)		Percent of					
	2018		Total	2017		Total	
Revenues	'						
Program revenues:							
Charges for services and sales	\$	1.2	4.24%	\$	0.5	2.16%	
Operating grants and contributions		3.1	10.95%		2.7	11.64%	
Capital grants and contributions		-	0.00%		-	0.00%	
General revenues:							
Federal and State aid not restricted		14.8	52.30%		14.7	63.36%	
Property taxes		4.8	16.96%		4.8	20.68%	
Other Revenues		4.4	15.55%		0.5	2.16%	
<b>Total Revenues</b>	\$	28.3	100.00%	\$	23.2	100.00%	



# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2018

### **Schedule of Expenses for Governmental Functions**

(Amounts in millions)	Percent of					Percent of
		2018	Total		2017	Total
Expenses			-			
Instruction-related	\$	18.6	70.46%	\$	18.8	71.49%
Student support services		1.7	6.44%		1.6	6.08%
Other general administration		1.8	6.82%		1.6	6.08%
Plant services		2.1	7.95%		2.0	7.60%
Other/outgo		2.2	8.33%		2.3	8.75%
<b>Total Expenses</b>	\$	26.4	100.00%	\$	26.3	100.00%



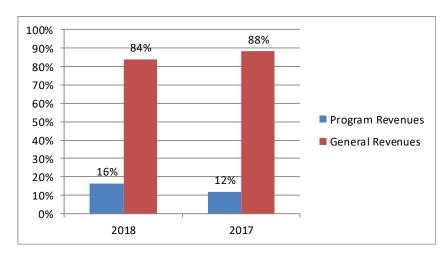
# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2018

In Table 3, we have presented the net cost of each of the District's five largest functions – instruction, administration, pupil services, plant services, and other services. As discussed above, net cost shows the financial burden that was placed on the District's taxpayers by each of these functions. Providing this information allows our citizens to consider the cost of each function in comparison to the benefits they believe are provided by that function.

Table 3

(Amounts in millions)	 Total Cost	t of Services Net Cost o			of Services		
	2018		2017		2018		2017
Instruction	\$ 18.6	\$	18.8	\$	16.4	\$	16.9
Pupil Services	1.7		1.6		0.8		0.8
Administration	1.8		1.6		1.7		1.5
Plant services	2.1		2.0		1.9		2.0
Other	2.2		2.3		1.3		2.0
Total	\$ 26.4	\$	26.3	\$	22.1	\$	23.2

Program revenues financed 16 percent of the total cost of providing the service listed above, while the remaining 84 percent was financed by the general revenue of the District.



# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2018

#### THE DISTRICT'S FUNDS

As the District completed this year, our governmental funds reported a combined fund balance of \$18.1 million, which is an increase of \$4.5 million from last year.

Table 4

	Balances and Activity							
	July 1, 2017			Revenues I		Expenditures		ne 30, 2018
				_		_		
General	\$	10,559,356	\$	21,680,628	\$	22,204,086	\$	10,035,898
Building Fund		612,127		14,704		9,776		617,055
Cafeteria		236,987		816,654		816,238		237,403
Deferred Maintenance		246,702		171,437		110,562		307,577
Pupil Transportation		266,241		23,698		330		289,609
Capital Projects Blended Component Unit		59,104		817		-		59,921
County School Facilities		5,681		77		-		5,758
Bond Interest and Redemption Fund		441,731		599,425		567,619		473,537
Capital Facilities		1,150,130		5,096,086		194,882		6,051,334
Total	\$	13,578,059	\$	28,403,526	\$	23,903,493	\$	18,078,092

The primary reasons for these changes are:

General Fund revenue stayed relatively flat. Capital Facilities revenue increased significantly due to new home developments in the District. These home developments were 'in-fill' within existing neighborhoods.

#### **General Fund Budgetary Highlights**

Over the course of the year, the District revises its budget as it attempts to deal with unexpected changes in revenues and expenditures. The final amendment to the budget was adopted on June 12, 2018. A schedule showing the District's original and final budget amounts compared with amounts actually paid and received is provided in our annual report on page 66.

The District originally projected revenues of approximately \$20.6 million. The revised budget projected revenues of \$21.4 million, an increase of approximately \$0.8 million.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2018

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

At June 30, 2018, the District had \$59.3 million (net of accumulated depreciation) in a broad range of capital assets, including land, buildings, and furniture and equipment. This amount is consistent with prior years.

Table 5

		Capital Assets				
	2018			2017		
Land	\$	5,825,263	\$	5,825,263		
Construction in progress		1,054,676		544,070		
Building and improvements		52,043,986		53,491,840		
Equipment		342,511		453,232		
Totals	\$	59,266,436	\$	60,314,405		

#### **Long-Term Obligations**

At June 30, 2018, the District had \$63.2 million in long-term liabilities. The District's overall long-term obligations are summarized in Table 6.

Table 6

		Long-Term Obligations				
	2018			As Restated) 2017		
General Obligation Bonds	\$	39,703,951	\$	38,506,698		
Premiums, net of Amortization		148,391		153,549		
Other		52,458		45,091		
Net OPEB liability		698,117		852,980		
Net pension liability		22,693,797		19,014,011		
Totals	\$	63,296,714	\$	58,572,329		

We present more detailed information regarding our long-term obligations in Note 8 of the financial statements.

# MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2018

#### SIGNIFICANT ACCOMPLISHMENTS OF FISCAL YEAR 2017-2018 ARE NOTED BELOW:

- ➤ The District continues to move forward in creating a Professional Learning Community to ensure all students achieve at high levels.
- District completed the adoption of new English Language Arts/English Language Development curriculum for upper grades.
- > District completed an update of projectors and whiteboards in classrooms.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET ASSUMPTIONS

The District used the following assumptions in constructing the 2018/19 fiscal year budget. The information provided below is current as of July 1, 2018.

Local Control Fund Formula (LCFF)

The Local Control Funding Formula (LCFF) is the new finance system for K-12 education. The LCFF provides base, supplemental, and concentration grants in place of most previously existing funding sources, including revenue limits and most state categorical programs. As part of the LCFF, the district will be required to develop, adopt, and annually update three-year Local Control and Accountability Plan (LCAP) using a template adopted by the California State Board of Education.

The key assumptions in our revenue forecast at budget were:

- > Increased revenue related to the full implementation of Local Control Funding Formula.
- ➤ Planning for declining enrollment of 75 students per year primarily due to the change in Inter-District transfer policy of a neighboring school district.
- Maintaining class size reduction funding by ensuring class sizes in grades K-3 do not exceed 1:24 ratio.

Expenditures are based on the following forecasts:

	Staffing Ratio	<u>Enrollment</u>
Grades kindergarten through third	1:23	949
Grades four through eight	1:30	1,412

The key assumptions in our expenditure forecast are:

- > Including expenses related to our Local Control and Accountability Plan in our expenditures.
- > Including Step & Column salary increases of ~1.2% for certificated and ~1.5% for classified.
- ➤ Health and welfare budgeted at \$10,000 cap at budget.
- Adjusting for increased employer contribution for STRS & PERS.

#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, students, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need any additional financial information, contact Mindy Maxedon, Chief Business Officer, Business Services, at Jefferson Elementary School District, 1219 Whispering Wind Road, Tracy, California, 95377, mmaxedon@sjcoe.net.

# STATEMENT OF NET POSITION FOR THE YEAR ENDED JUNE 30, 2018

	Governmental Activities
ASSETS	
Deposits and investments	\$ 18,888,015
Receivables	607,098
Stores inventories	5,084
Capital assets	74,980,886
Less: Accumulated depreciation	(15,714,450)
Total Assets	78,766,633
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pensions	6,765,607
Deferred outflows related to OPEB	47,686
Total Deferred Outflow of Resources	6,813,293
LIABILITIES	
Accounts payable	1,295,560
Interest payable	393,289
Unearned revenue	75,220
Current portion of long-term obligations	180,158
Noncurrent portion of long-term obligations	63,116,556
Total Liabilities	65,060,783
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows related to pensions	1,712,704
<b>Total Deferred Inflow of Resources</b>	1,712,704
NET POSITION	
Invested in capital assets, net of related debt	19,414,094
Restricted for:	
Debt service	473,537
Educational programs	1,326,560
Capital projects	6,734,068
Other activities	527,012
Unrestricted	(9,668,832)
<b>Total Net Position</b>	\$ 18,806,439

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2018

		Ī	Program Revenu	es	Net (Expenses) Revenues and Changes in Net Position
		Charges for	Operating	Capital	
		Services and	Grants and	Grants and	Governmental
Functions/Programs	Expenses	Sales	Contributions	Contributions	Activities
Governmental Activities:					
Instruction	\$ 16,395,459	\$ 186,549	\$ 1,697,810	\$ 77	\$ (14,511,023)
Instruction-related activities:					
Supervision of instruction	207,164	-	126,352	-	(80,812)
Instructional library, media,					
and technology	283,200	16,552	10,856	-	(255,792)
School site administration	1,684,695	4,831	121,530	-	(1,558,334)
Pupil services:					
Home-to-school transportation	267,354	330	164	-	(266,860)
Food services	816,279	299,065	475,463	-	(41,751)
All other pupil services	582,992	-	121,953	-	(461,039)
Administration:					
All other administration	1,556,426	14,941	70,247	-	(1,471,238)
Data processing services	240,292	-	-	-	(240,292)
Plant services	2,117,666	73,056	138,689	-	(1,905,921)
Ancillary services	44,448	-	1,208	-	(43,240)
Interest on long-term obligations	1,842,376	-	-	-	(1,842,376)
Other outgo	347,916	567,619	320,019	-	539,722
<b>Total Governmental Activities</b>	\$ 26,386,267	\$ 1,162,943	\$ 3,084,291	\$ 77	(22,138,956)
	General revenue	s and subventio	ns:		
	Property tax	es, levied for g	eneral purposes		4,244,603
	Taxes levied	d for debt servi	ees		596,441
	Taxes levied	d for other spec	ific purposes		1,596
	Federal and	14,803,101			
	Interest and	149,687			
	Interagency	2,813			
	Developer I	3,375,683			
	Miscellaneo	872,584			
	Subtotal, Gener	24,046,508			
	Change in Net	1,907,552			
	Net Position - B	17,751,867			
	Cumulative effect	ct of change in	accounting princ	iples	(852,980)
	Net Position - B		stated		16,898,887
	Net Position - E	nding			\$ 18,806,439

# GOVERNMENTAL FUNDS – BALANCE SHEET JUNE 30, 2018

	General Fund	Capital Facilities Fund	Non-Major Governmental Funds	Total Governmental Funds
ASSETS				
Deposits and investments	\$ 10,773,026	\$ 6,040,624	\$ 2,023,249	\$ 18,836,899
Receivables	577,909	22,677	6,303	606,889
Due from other funds	30,393	-	71,317	101,710
Stores inventories			5,084	5,084
Total Assets	11,381,328	6,063,301	2,105,953	19,550,582
LIABILITIES AND				
FUND BALANCES				
Liabilities:				
Accounts payable	1,199,853	11,967	83,740	1,295,560
Due to other funds	70,357	-	31,353	101,710
Unearned revenue	75,220	-	-	75,220
Total Liabilities	1,345,430	11,967	115,093	1,472,490
Fund Balances:				
Nonspendable	5,000	-	5,084	10,084
Restricted	1,326,560	6,051,334	1,678,199	9,056,093
Committed	-	-	-	-
Assigned	3,004,943	-	307,577	3,312,520
Unassigned	5,699,395	_	-	5,699,395
Total Fund Balance	10,035,898	6,051,334	1,990,860	18,078,092
Total Liabilities and				
<b>Fund Balances</b>	\$ 11,381,328	\$ 6,063,301	\$ 2,105,953	\$ 19,550,582

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION JUNE 30, 2018

Total Fund Balance - Governmental Funds Amounts Reported for Governmental Activities in the Statement of Net Position are Different Because:		\$ 18,078,092
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds.  The cost of capital assets is  Accumulated depreciation is  Net Capital Assets	\$ 74,980,886 (15,714,450)	59,266,436
In governmental funds, unmatured interest on long-term obligations is recognized in the period when it is due. On the government-wide statements unmatured interest on long-term obligations is recognized when it is incurred.		(393,289)
Deferrals resulting from pension adjustments and changes in the net pension liabilities do not require the use of current resources and therefore are not recorded on the governmental funds.		6,765,607
Deferrals resulting from pension adjustments and changes in the net OPEB liabilities do not require the use of current resources and therefore are not recorded on the governmental funds.		47,686
The difference between projected and actual pension plan investment earnings are not recognized on the modified accrual basis, but are recognized on the accrual basis as an adjustment to pension expense.		(1,712,704)
An internal service fund is used by the District's management to charge the costs of the workers' compensation insurance program to the individual funds. The assets and liabilities of the internal service fund are included		
with governmental activities.  Long-term obligations are not due and payable in the current period and, therefore, are not reported as liabilities in the funds.  Long-term obligations at year-end consist of:  Bonds payable  Bond premium, net of amortization  Compensated absences (vacations)  Net OPEB liability	39,703,951 148,391 52,458 698,117	51,325
Net pension liability  Total Long-Term Obligations  Total Net Position - Governmental Activities	22,693,797	(63,296,714) \$ 18,806,439

### GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED JUNE 30, 2018

	General Fund	Capital Facilities Fund	Non Major Governmental Funds	Total Governmental Funds
REVENUES				
LCFF sources	\$ 18,150,885	\$ -	\$ 84,407	\$ 18,235,292
Federal sources	650,538	-	460,833	1,111,371
Other State sources	1,948,689	5.006.006	34,791	1,983,480
Other local sources	930,516	5,096,086	936,375	6,962,977
Total Revenues	21,680,628	5,096,086	1,516,406	28,293,120
EXPENDITURES				
Current	14.096.447			14 006 447
Instruction	14,986,447	-	-	14,986,447
Instruction-related activities:	202.014			202.014
Supervision of instruction	202,014	-	-	202,014
Instructional library, media and	262.741			262.741
technology  School site administration	262,741 1,618,806	-	-	262,741 1,618,806
	1,010,000	-	-	1,018,800
Pupil services:  Home-to-school transportation	246,483		330	246,813
Food services	240,463	-	779,846	779,846
All other pupil services	586,088	-	779,040	586,088
Administration:	300,000	-	-	360,066
Administration: All other administration	1,446,318		36,392	1,482,710
Data processing services	128,751	-	30,392	1,482,710
Plant services	1,867,544	73,056	110,562	2,051,162
Facility acquisition and construction	358,051	121,826	9,776	489,653
Ancillary services	42,521	121,620	9,770	42,521
Other outgo	347,916	-	-	347,916
Debt service	347,910	_	_	347,910
Principal			140,000	140,000
Interest and other			427,619	427,619
Total Expenditures	22,093,680	194,882	1,504,525	23,793,087
Excess (Deficiency) of Revenues	22,073,000	174,002	1,504,525	23,793,007
Over Expenditures	(413,052)	4,901,204	11,881	4,500,033
Other Financing Sources (Uses)	(+13,032)	4,701,204	11,001	4,300,033
Transfers in	_	_	110,406	110,406
Other Sources	_	_	110,400	110,400
Transfers out	(110,406)		_	(110,406)
Net Financing Sources (Uses)	(110,406)		110,406	(110,400)
NET CHANGE IN FUND BALANCES	(523,458)	4,901,204	122,287	4,500,033
Fund Balance - Beginning				
Filing Balance - Beginning	10,559,356	1,150,130	1,868,573	13,578,059

# RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES JUNE 30, 2018

<b>Total Changes in the Fund Balance - Governmental Funds</b>		\$	4,500,033
Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:		·	,,
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures; however, for governmental activities, those costs are shown in the statement of net assets and allocated over their estimated useful lives as annual depreciation expenses in the statement of activities.			
This is the amount by which capital outlays exceeds depreciation in the period.  Depreciation expense Capital outlays	\$ (1,640,895) 592,926		
Net Expense Adjustment			(1,047,969)
In the statement of activities, certain operating expenses, such as compensated absences (vacations) are measured by the amounts earned during the year.  In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts			
actually paid).			(7,367)
Accreted interest on capital appreciation bonds is accrued as long-term debt in the government-wide financials, increasing expense.			(1,422,253)
Bond premiums are revenue in the governmental funds in the year bonds are issued, but are recorded as a long-term liability and amortized over the term of the bonds, in the statement of net position.			5,158
Payment of principal on long-term liabilities is an expenditure in the governmental funds, but it reduces long-term liabilities in the statement of net position and does not affect the statement of activities.			225,000
Interest on long-term obligations is recorded as an expenditure in the funds when it is due; however, in the statement of activities, interest expense is			223,000
recognized as the interest accrues, regardless of when it is due. This is the net change in interest expense.			2,338
An internal service fund is used by the District's management to charge the costs of the workers' compensation insurance program to the individual funds.			699
In the governmental funds, OPEB costs are based on employer contributions made to OPEB plans during the year, However, in the Statement of Activities, OPEB expense is the net effect of all changes in the deferred outflows, deferred inflows and total/net OPEB liability during the year.			202,549
In the governmental funds, pension costs are based on employer contributions made to pension plans during the year, However, in the Statement of Activities, pension expense is the net effect of all changes in the deferred			
			(550 666)

outflows, deferred inflows and net pension liability during the year.

**Change in Net Position of Governmental Activities** 

(550,636)

1,907,552

### PROPRIETARY FUND STATEMENT OF NET POSITION JUNE 30, 2018

	Governmental Activities - Internal Service Fund	
ASSETS		
Current Assets		
Deposits and investments	\$	51,116
Receivables		209
Total Current Assets		51,325
NET POSITION		
Unrestricted		51,325
<b>Total Net Position</b>	\$	51,325

### PROPRIETARY FUND STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION FOR THE YEAR ENDED JUNE 30, 2018

	Governmental Activities - Internal Service Fund			
OPERATING REVENUES				
Local and intermediate sources	\$ -			
<b>Total Operating Revenues</b>	-			
OPERATING EXPENSES				
Services and other operating cost	-			
<b>Total Operating Expenses</b>				
Operating Income (Loss)				
NON OPERATING REVENUES (EXPENSES)				
Interest income	699			
Total Non operating				
Revenues (Expenses)	699			
Income (Loss) Before Capital Contributions	699			
Change in Net Position	699			
Total Net Position - Beginning	50,626			
Total Net Position - Ending	\$ 51,325			

### PROPRIETARY FUND STATEMENT OF CASH FLOWS JUNE 30, 2018

	Governmental Activities - Internal Service Fund		
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash from Local Revenue	\$	-	
Cash payments to suppliers for goods and services		(80)	
Net Cash Used by Operating Activities		(80)	
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest on investments		699	
Net Cash Provided (Used) from			
Investing Activities		699	
Net Decrease in Cash and Cash Equivalents		619	
Cash and Cash Equivalents - Beginning		50,497	
Cash and Cash Equivalents - Ending	\$	51,116	
RECONCILIATION OF OPERATING INCOME			
(LOSS) TO NET CASH PROVIDED (USED) BY			
OPERATING ACTIVITIES			
Operating income	\$	-	
Changes in assets and liabilities:			
Accounts receivable		(80)	
NET CASH USED BY OPERATING ACTIVITIES	\$	(80)	

### FIDUCIARY FUND STATEMENT OF NET POSITION JUNE 30, 2018

	Retiree Benefits Trust	olarship Frust	Agency ads (ASB)	Total
ASSETS				
Deposits and investments	\$ 193,004	\$ 1,959	\$ 51,508	\$ 246,471
Receivables	851	-	-	851
Due From Other Funds	28,276	-	-	28,276
<b>Total Assets</b>	222,131	1,959	51,508	275,598
LIABILITIES				
Due to student groups	-	1,959	51,508	53,467
Total Liabilities	-	1,959	51,508	53,467
NET POSITION				
Restricted	222,131	-	-	222,131
Unreserved	_	_	_	_
<b>Total Net Position</b>	\$ 222,131	\$ -	\$ -	\$ 222,131

### FIDUCIARY FUND STATEMENT OF CHANGES IN NET POSITION JUNE 30, 2018

	Retiree Benefits Trust		olarship Trust	Total	
ADDITIONS					
Private donations	\$ -	\$	-	\$ -	
District contributions	47,686		280	47,966	
Interest and investment earnings	3,203		<u>-</u>	3,203	
<b>Total Additions</b>	50,889		280	51,169	
<b>DEDUCTIONS</b> Other expenditures <b>Total Deductions</b>	99,369 99,369		720 720	100,089	
<b>Change in Net Position</b>	(48,480	)	(440)	(48,920)	
Net Position - Beginning	270,611	_	2,399	273,010	
Net Position - Ending	\$ 222,131	\$	1,959	\$ 224,090	

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### **Financial Reporting Entity**

The Jefferson Elementary School District was organized in June 1870 under the laws of the State of California. The District operates under a locally elected five-member Board form of government and provides educational services to grades K-8 as mandated by the State and/or Federal agencies. The District operates three elementary and one middle school.

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards, and agencies that are not legally separate from the District. For Jefferson Elementary School District, this includes general operations, food service, and student related activities of the District.

#### **Component Units**

Component units are legally separate organizations for which the District is financially responsible. Component units may also include organizations that are fiscally dependent on the District, in that the District approves their budget, the issuance of their debt or the levying of their taxes. In addition, component units are other legally separate organizations for which the District is not financially accountable but the nature and significance of the organization's relationship with the District is such that exclusion would cause the District's financial statements to be misleading or incomplete. For financial reporting purposes, the component unit discussed below is reported in the District's financial statements because of the significance of its relationship with the District. The component unit, although a legally separate entity, is reported in the financial statements using the blended presentation method as if it were part of the District's operations because the governing board of the component unit is essentially the same as the governing board of the District and because its purpose is to finance the construction of facilities to be used for the benefit of the District.

The Community Facilities District No. 1 (CFD) was formed under the provisions of the Mello-Roos Community Facilities Act of 1982, was amended by Chapter 2.5, Part I, Division 2, Title 5 of the Government Code of the State of California established March 30, 1989. For financial presentation, the CFD's financial activity has been blended or combined with the financial data for the District. The financial statements present the CFD's financial activity within the Capital Projects for Blended Component Units. Individually-prepared financial statements are not prepared for the CFD.

#### **Other Related Entities**

**Public Entity Risk Pools and Joint Powers Authorities** The District is associated with one consortium and three joint powers authorities. These organizations do not meet the criteria for inclusion as component units of the District. Additional information is presented in Note 14 to the financial statements. These organizations are:

San Joaquin County Schools Workers' Compensation Insurance Group San Joaquin County Schools Property and Liability Insurance Group San Joaquin County Schools Data Processing Group Health Insurance Consortium

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

#### **Basis of Presentation**

The accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. The District's funds are grouped into three broad range fund categories: governmental, proprietary, and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major and non-major governmental funds.

#### **Major Governmental Funds**

**General Fund** The General Fund is the chief operating fund for all Districts. It is used to account for the ordinary operations of a District. All transactions except those required or permitted by law to be in another fund are accounted for in this fund.

**Capital Project Funds** The Capital Project Funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds). The District maintains the following capital project funds:

**Capital Facilities Fund** The Capital Facilities Fund is used to account for resources received from developer impact fees assessed under provisions of the California Environmental Quality Act (CEQA).

#### **Non-Major Governmental Funds**

**Special Revenue Funds** The Special Revenue Funds are established to account for the proceeds from specific revenue sources (other than trusts or for major capital projects) that are restricted to the financing of particular activities. The District maintains the following special revenue funds:

**Cafeteria Fund** The Cafeteria Fund is used to account separately for Federal, State and local resources to operate the food service program (Education Code Sections 38090-38093) and is used only for those expenditures authorized by the governing board as necessary for the operation of the District's food service program (Education Code Sections 38091 and 38100).

**Deferred Maintenance Fund** The Deferred Maintenance Fund is used to account separately for state apportionments and the District's contributions for deferred maintenance purposes (Education Code Sections 17582-17587) and for items of maintenance approved by the State Allocation Board.

**Pupil Transportation Equipment Fund** The Pupil Transportation Fund is used to account separately for State and local revenues specifically for the acquisition, rehabilitation, or replacement of equipment used to transport students (Educational Code Section 41852[b]).

### NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

**Capital Project Funds** The Capital Project Funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds). The District maintains the following capital project funds:

**Building Fund** The Building Fund exists primarily to account separately for proceeds from the sale of bonds (Education Code Section 15146) and may not be used for any purpose other than those for which the bonds were issued.

County School Facilities Fund The County School Facilities Fund is established pursuant to Education Code Section 17070.43 to receive apportionments from the 1998 State School Facilities Fund (Proposition 1A), the 2002 State School Facilities Fund (Proposition 47), or the 2004 State School Facilities Fund (Proposition 55) authorized by the State Allocation Board for new school facility construction, modernization projects, and facility hardship grants, as provided in the Leroy F. Greene School Facilities Act of 1998 (Education Code Section 17070 et seq.).

Capital Projects Fund for Blended Component Units The Capital Projects Fund for Blended Component Units is used to account for capital projects financed by Mello-Roos Community Facility Districts and similar entities that are considered blended component units of the District under generally accepted accounting principles (GAAP).

**Debt Service Funds** The Debt Service Funds are established to account for the accumulation of resources for and the payment of principal and interest on general long-term debt.

**Bond Interest and Redemption Fund** The Bond Interest and Redemption Fund is used for the payment of bonds issued for a District (Education Code Sections 15125-15262).

**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position, and cash flows. The District applies all GASB pronouncements, as well as the Financial Accounting Standards Board pronouncements issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements. Proprietary funds are classified as enterprise or internal service.

**Fiduciary Funds** Fiduciary funds are used to account for assets held in trustee or agent capacity for others that cannot be used to support the District's own programs. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. The key distinction between trust and agency funds is that trust funds are subject to a trust agreement that affects the degree of management involvement and the length of time that the resources are held.

Trust funds are used to account for the assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore, not available to support the District's own programs. The District's trust funds are the Scholarship Trust and the Retiree Benefits Trust funds. Agency funds are custodial in nature (assets equal liabilities). The District's agency fund accounts for student body activities (ASB).

#### **Basis of Accounting – Measurement Focus**

**Government-Wide Financial Statements** The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the District and its component units.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the fiduciary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for the governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. The District does not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipients of goods or services offered by a program, as well as grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain exceptions. The comparison of direct expenses with program revenues identified the extent to which each governmental function is self-financing or draws from the general revenues of the District.

Net position should be reported as restricted when constraints placed on net assets use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The net position restricted for other activities result from special revenue funds and the restrictions on their net assets use.

**Fund Financial Statements** Fund financial statements report detailed information about the District. The focus of governmental and proprietary fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements.

Governmental Funds All governmental funds are accounted for using the flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources (revenues and other finances sources) and uses (expenditures and other financing uses) or current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include reconciliations with brief explanations to better identify the relationship between the government-wide financial statements, prepared using the economic resources measurement focus and the accrual basis of accounting, and the governmental fund financial statements, prepared using the flow of current financial resources measurement focus and the modified accrual basis of accounting.

**Proprietary Funds** Proprietary funds are accounted for using the flow of economic resources measurement focus and the accrual basis of accounting. All assets and all liabilities associated with the operation of this fund are included in the statement of net assets. The statement of changes in fund net assets presents increases (revenues) and decreases (expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary fund.

**Fiduciary Funds** The Fiduciary activities are reflected in the retiree benefits trust fund, scholarship trust fund, and agency funds. The agency funds report a balance sheet and do not have a measurement focus. The retiree benefit trust and the scholarship trust used the current financial resources measurement focus.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

**Revenues – Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter, to be used to pay liabilities of the current fiscal year. Generally, available is defined as collectible within 90 days. However, to achieve comparability of reporting among California districts and so as not to distort normal revenue patterns, with specific respect to reimbursement grants and corrections to State-aid apportionments, the California Department of Education has defined available for districts as collectible within one year. The following revenue sources are considered to be both measurable and available at fiscal year-end: State apportionments, interest, certain gains, and other local sources.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, certain grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year in which the taxes are received. Revenue from certain grants, entitlements, and donations are recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include time and purpose restrictions. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

**Unearned Revenue** Unearned revenue arises when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period or when resources are received by the District prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the District has legal claim to the resources, the liability for unearned revenue is removed from the balance sheet and revenue is recognized.

Certain grants received before the eligibility requirements are met, are recorded as unearned revenue. On the governmental fund financial statements, receivables that will not be collected within the available period are also recorded as unearned revenue.

**Expenses/Expenditures** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Principal and interest on long-term obligations, which has not matured, are recognized when paid in the governmental funds. Allocations of costs, such as depreciation and amortization, are not recognized in the governmental funds.

#### **Cash and Cash Equivalents**

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Cash equivalents also include cash with county treasury balances for purposes of the statement of cash flows.

#### **Investments**

Investments held at June 30, 2018, with original maturities greater than one year are stated at fair value. Fair value is estimated based on quoted market prices at year-end. All investments not required to be reported at fair value are stated at cost or amortized cost. Fair values of investments in county investment pool are determined by the program sponsor.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

#### **Prepaid Expenditures**

Prepaid expenditures (expenses) represent amounts paid in advance of receiving goods or services. The District has the option of reporting an expenditure in governmental funds for prepaid items either when purchased or during the benefit period. The District has chosen to report the expenditures when incurred.

#### **Stores Inventories**

Inventories are recorded using the consumption method, in that inventory acquisitions are initially recorded in inventory (asset) accounts, and are charged as expenditures when used. Reported inventories are equally offset by nonspendable fund balance which indicates that these amounts are not "available for appropriation and expenditure" even though they are a component of net current assets. The District's cafeteria inventory valuation is First-in-First-out (FIFO).

### **Capital Assets and Depreciation**

The accounting and reporting treatment applied to the capital assets associated with a fund are determined by its measurement focus. Capital assets are long-lived assets of the District. The District maintains a capitalization threshold of \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized, but are expensed as incurred.

When purchased, such assets are recorded as expenditures in the governmental funds and capitalized in the government-wide statement of net assets. The valuation basis for capital assets is historical cost, or where historical cost is not available, estimated historical cost based on replacement cost. Donated capital assets are capitalized at estimated fair market value on the date donated.

Capital assets in the proprietary funds are capitalized in the fund in which they are utilized. The valuation basis for proprietary fund capital assets is the same as those used for the capital assets of governmental funds.

Depreciation is computed using the straight-line method. Estimated useful lives of the various classes of depreciable capital assets are as follows: buildings, 20 to 50 years; improvements, 5 to 50 years; equipment, 2 to 15 years.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position also reports deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and so will not be recognized as an expense or expenditure until then. The District reports deferred outflows of resources for deferred charges on refunding of debt, for pension related items, and for OPEB related items.

In addition to liabilities, the Statement of Net Position reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. The District reports deferred inflows of resources for pension related items.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

#### **Pensions**

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the California State Teachers Retirement System (CalSTRS) and the California Public Employees' Retirement System (CalPERS) plan for Schools (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalSTRS and CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Member contributions are recognized in the period in which they are earned. Investments are reported at fair value.

#### **Interfund Balances**

In the financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental column of the statement of net assets, which are presented as internal balances.

#### **Compensated Absences**

Accumulated unpaid vacation benefits are accrued as a liability as the benefits are earned. The entire compensated absence liability is reported on the government-wide statement of net assets. For governmental funds, the current portion of unpaid compensated absences is recognized upon the occurrence of relevant events such as employee resignations and retirements that occur prior to year-end that have not yet been paid with expendable available financial resources. These amounts are reported in the fund from which the employees who have accumulated leave are paid.

Sick leave is accumulated without limit for each employee at the rate of one day for each month worked. Leave with pay is provided when employees are absent for health reasons; however, the employees do not gain a vested right to accumulated sick leave. Employees are never paid for any sick leave balance at termination of employment or any other time. Therefore, the value of accumulated sick leave is not recognized as a liability in the District's financial statements. However, credit for unused sick leave is applicable to all classified school members who retire after January 1, 1999. At retirement, each member will receive .004 year of service credit for each day of unused sick leave.

#### **Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported in the government-wide and proprietary fund financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the governmental funds.

However, claims and judgments, compensated absences, special termination benefits, and contractually required pension contributions that will be paid from government funds are reported as a liability in the governmental fund financial statements only to the extent that they are due for repayment during the current year. Bonds, capital leases, and other long-term obligations are recognized as liabilities in the governmental fund financial statements when due.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

#### **Premiums and Discounts**

In the government-wide financial statements and in the proprietary fund type financial statements, long-term debt obligations and other long-term obligations are reported as liabilities in the applicable governmental activities, or proprietary fund statement of net position. Debt premiums and discounts are amortized over the life of the bonds using the effective interest method.

In governmental fund financial statements, bond premiums and discounts are recognized in the current period. The face amount and premium of the debt is reported as other financing sources.

#### **Postemployment Benefits Other Than Pensions (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the CalSTRS Medicare Premium Payment (MPP) Program and additions to/deductions from MPP's fiduciary net position have been determined on the same basis as they are reported by MPP. For this purpose, MPP recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

### **Fund Balance Reporting**

The District reports fund balance within one of the following categories:

*Nonspendable* such as fund balance associated with inventories, prepaids, long-term loans and notes receivable, and property held for resale (unless the proceeds are restricted, committed, or assigned),

*Restricted* fund balance category includes amounts that can be spent only for the specific purposes stipulated by constitution, external resources providers, or through enabling legislation,

Committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the School District Board of Directors (the district's highest level of decision-making authority),

Assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as restricted or committed, and

*Unassigned* fund balance is the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications.

Committed Fund Balance Policy For funds that are determined to fall within the "Committed Fund Balance" classification, the Governing Board, as the District's highest level of decision-making authority, may commit fund balance for specific purposes pursuant to constraints imposed by formal actions taken, such as a majority vote or resolution. These committed amounts cannot be used for any other purpose unless the Governing Board removes or changes the specific use through the same type of formal action taken to establish the commitment. Governing Board action to commit fund balance needs to occur within the fiscal reporting period, no later than June 30<sup>th</sup>; however, the amount can be determined with the release of the financial statements.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

Assigned Fund Balance Policy Amounts that are constrained by the District's intent to be used for specific purposes, but are neither restricted nor committed, should be reported as assigned fund balance. The District delegates the authority to assign amounts to be used for specific purposes to the Chief Business Official for the purpose of reporting these amounts in the financial statements.

*Minimum Fund Balance Policy* The purpose of the District's fund balance policy is to maintain a prudent level of financial resources to protect against reducing service levels because of temporary revenue shortfalls or unpredicted one-time expenditures.

The District has adopted a policy to achieve and maintain unrestricted fund balance in the General Fund of three percent of total General Fund expenditures, other uses and transfers out at the close of each fiscal year, consistent with the recommended level promulgated by the State of California.

Order of Fund Balance Spending Policy For which amounts in any of the unrestricted fund balance classifications could be used, the District's policy is to apply expenditures in the following order: committed, assigned, and then unassigned.

First, non-spendable fund balances are determined. Then restricted fund balances for specific purposes are determined (not including non-spendable amounts). Then any remaining fund balances amounts for the non-general funds are classified as restricted fund balance.

It is possible for the non-general funds to have negative unassigned fund balance when non-spendable amounts plus the restricted fund balances for specific purposes amounts exceed the positive fund balances for the non-general fund.

#### **Net Position**

Net position represents the difference between assets and liabilities. Net position invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, is reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The District first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### **Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the District, these revenues are for in-district charges for the self-insurance. Operating expenses are necessary costs incurred to provide the goods or service that are the primary activity of the fund. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### **Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

particular expenditures/expenses to the funds that initially paid for them are not presented in the financial statements of activities.

#### **Estimates**

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **Budgetary Data**

The budgetary process is prescribed by provisions of the California Education Code and requires the governing board to hold a public hearing and adopt an operating budget no later than July 1<sup>st</sup> of each year. The District governing board satisfied these requirements. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption with the legal restriction that expenditures cannot exceed appropriations by major object account.

The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts after all amendments have been accounted for. For purposes of the budget, on behalf payments have not been included as revenue and expenditures as required under generally accepted accounting principles.

#### **Property Tax**

Secured property taxes attach as an enforceable lien on property as of January 1. Taxes are payable in two installments on November 1 and February 1 and become delinquent on December 10 and April 10, respectively. Unsecured property taxes are payable in one installment on or before August 31. The County of San Joaquin bills and collects the taxes on behalf of the District. Local property tax revenues are recorded when received.

#### **Change in Accounting Principles**

**GASB Statement No. 75** – In June 2015, the GASB issued Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pension*. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency.

This Statement replaces the requirements of Statements No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions, as amended, and No. 57, OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB. Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, establishes new accounting and financial reporting

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

requirements for OPEB plans. This Statement is effective for financial statements for periods beginning after June 15, 2017.

The District has implemented the provisions of this Statement as of June 30, 2018.

**GASB Statement No. 85** - In March 2017, the GASB issued Statement No. 85, *Omnibus 2017*. The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). Specifically, this Statement addresses the following topics:

- Blending a component unit in circumstances in which the primary government is a business-type activity that reports in a single column for financial statement presentation;
- Reporting amounts previously reported as goodwill and "negative" goodwill;
- Classifying real estate held by insurance entities;
- Measuring certain money market investments and participating interest-earning investment contracts at amortized cost;
- Timing of the measurement of pension or OPEB liabilities and expenditures recognized in financial statements prepared using the current financial resources measurement focus;
- Recognizing on behalf payments for pensions or OPEB in employer financial statements;
- Presenting payroll-related measures in required supplementary information for purposes of reporting by OPEB plans and employers that provide OPEB;
- Classifying employer-paid member contributions for OPEB;
- Simplifying certain aspects of the alternative measurement method for OPEB;
- Accounting and financial reporting for OPEB provided through certain multiple-employer defined benefit OPEB plans.

The District has implemented the provisions of this Statement as of June 30, 2018.

**GASB Statement No. 86** - In May 2017, the GASB issued Statement No. 86, *Certain Debt Extinguishment Issues*. The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources - resources other than the proceeds of refunding debt - are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance.

The District has implemented the provisions of this Statement as of June 30, 2018.

#### **New Accounting Pronouncements**

**GASB Statement No. 87** – In June 2017, GASB issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. This statement is effective for reporting periods beginning after December 15, 2019.

**GASB Statement No. 88** – In April 2018, GASB issued Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowing and Direct Placements*. The primary objective of this statement is to improve the information that is disclosed in notes to the government financial statement related to debt, including direct borrowing and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. This statement is effective for reporting periods beginning after June 15, 2018.

**GASB Statement No. 89** – In June 2017, GASB issued Statement No. 89, *Accounting for interest Cost Incurred before the End of a Construction Period*. The objectives of this statement are to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and to simplify accounting for interest cost incurred before the end of construction period. This statement is effective for reporting periods beginning after December 15, 2019.

#### **NOTE 2 – DEPOSITS AND INVESTMENTS**

#### **Summary of Deposits and Investments**

Deposits and investments as of June 30, 2018, are classified in the accompanying financial statements as follows:

Governmental activities	\$ 18,836,899
Proprietary fund	51,116
Fiduciary funds	246,470
<b>Total Deposits and Investments</b>	\$ 19,134,485
Deposits and investments as of June 30, 2018, consist of the following:  Cash on hand and in banks	\$ 230,451
Cash in revolving accounts	5,000
Investments	 18,899,034
<b>Total Deposits and Investments</b>	\$ 19,134,485

#### **Policies and Practices**

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

**Investment in County Treasury** – The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (Education Code Section 41001). The fair value of the District's investment in the pool is reported in the accounting financial statements at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

#### **General Authorizations**

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedules below:

	Maximum	Maximum	Maximum
Authorized	Remaining	Percentage	Investment
Investment Type	Maturity	of Portfolio	in One Issuer
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker's Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Fund	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

#### **Authorized Under Debt Agreements**

Investments of debt proceeds held by bond trustees are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code. These provisions allow for the acquisition of investment agreements with maturities of up to 30 years.

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. The District does not have a formal investment policy that limits investment

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. The District manages its exposure to interest rate risk by primarily investing in the San Joaquin County Investment Pool.

#### **Fair Value Measurements**

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value. The following provides a summary of the hierarchy used to measure fair value:

Level 1 - Quoted prices in active markets for identical assets that the District has the ability to access at the measurement date. Level 1 assets may include debt and equity securities that are traded in an active exchange market and that are highly liquid and are actively traded in over-the-counter markets.

Level 2 - Observable inputs other than Level 1 prices such as quoted prices for similar assets in active markets, quoted prices for identical or similar assets in markets that are not active, or other inputs that are observable, such as interest rates and curves observable at commonly quoted intervals, implied volatilities, and credit spreads. For financial reporting purposes, if an asset has a specified term, a Level 2 input is required to be observable for substantially the full term of the asset.

Level 3 - Unobservable inputs should be developed using the best information available under the circumstances, which might include the District's own data. The District should adjust that data if reasonably available information indicates that other market participants would use different data or certain circumstances specific to the District are not available to other market participants.

Uncategorized - Investments in the San Joaquin County Treasury Investment Pool are not measured using the input levels above because the District's transactions are based on a stable net asset value per share. All contributions and redemptions are transacted at \$1.00 net asset value per share.

#### **Weighted Average Maturity**

The District monitors the interest rate risk inherent in its portfolio by measuring the weighted average maturity of its portfolio. Information about the weighted average maturity of the District's portfolio is present in the following schedule:

		Days to
<b>Investment Type</b>	Fair Value	Maturity
San Joaquin County Investment Pool	\$ 18,683,585	482 days

#### Credit Risk

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by the California Government Code, the District's investment policy, or debt agreements, and the actual rating as of the year-end for each investment type.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

	Minimum		
	Legal	Rating	
Investment Type	<b>Rating</b>	<b>June 30, 2018</b>	 Fair Value
San Joaquin County Investment Pool	Not Required	Unrated	\$ 18,683,585

#### **Custodial Credit Risk - Deposits**

This is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a policy for custodial credit risk for deposits. However, the California Government Code requires that a financial institution secure deposits made by State or local government units by pledging securities in an undivided collateral pool held by a depository regulated under State law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure public deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits and letters of credit issued by the Federal Home Loan Bank of San Francisco having a value of 105 percent of the secured deposits. As of June 30, 2018, the District's bank balance of \$235,975 with a carrying amount of \$235,986 was under \$250,000 and therefore covered under Federal Deposit Insurance Corporation (FDIC).

#### **Custodial Credit Risks – Investments**

This is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The California Government Code does not contain legal or policy requirements that would limit the custodial credit risk for investments.

#### **NOTE 3 – RECEIVABLES**

Receivables at June 30, 2018, consisted of intergovernmental grants, entitlements, interest and other local sources. All receivables are considered collectible in full.

	1	General Fund	Capital acilities Fund	Gov	on-Major vernmental Funds	Total	prietary Fund
Federal Government						<u> </u>	
Categorical aid	\$	347,768	\$ -	\$	-	\$ 347,768	\$ -
State Government							
Apportionment		49,891	-		-	49,891	-
State Categorical		-			-	-	-
Other State		128,003	-		-	128,003	-
Interest		45,677	22,677		6,303	74,657	209
Other Local Sources		6,570	 -			 6,570	 _
Total	\$	577,909	\$ 22,677	\$	6,303	\$ 606,889	\$ 209

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

## **NOTE 4 – CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2018, was as follows:

	Balance			Balance		
	July 1, 2017	Additions	dditions Deductions		ditions Deductions June 3	
<b>Governmental Activities</b>						
Capital Assets Not Being Depreciated:						
Land	\$ 5,825,263	\$ -	\$ -	\$ 5,825,263		
Construction in Progress	544,070	510,606		1,054,676		
Total Capital Assets						
Not Being Depreciated	6,369,333	510,606		6,879,939		
Capital Assets Being Depreciated:						
Land Improvements	2,262,060	-	-	2,262,060		
<b>Buildings and Improvements</b>	63,811,187	67,528	-	63,878,715		
Furniture and Equipment	1,945,380	14,792		1,960,172		
Total Capital Assets Being						
Depreciated	68,018,627	82,320		68,100,947		
Total Capital Assets	74,387,960	592,926		74,980,886		
Less Accumulated Depreciation:						
Land Improvements	331,385	90,275	-	421,660		
<b>Buildings and Improvements</b>	12,250,022	1,425,107	-	13,675,129		
Furniture and Equipment	1,492,148	125,513		1,617,661		
Total Accumulated Depreciation	14,073,555	1,640,895		15,714,450		
Governmental Activities Capital						
Assets, Net	\$ 60,314,405	\$ (1,047,969)	\$ -	\$ 59,266,436		

Depreciation expense was charged as a direct expense to governmental functions as follows:

## **Governmental Activities**

Instruction \$ 1,640,895

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

#### **NOTE 5 – INTERFUND TRANSACTIONS**

### Interfund Receivables/Payables (Due To/Due From)

Interfund receivables and payable balances consist of amounts due to and from other funds. Interfund receivable and payable balances at June 30, 2018 consist of the following:

		Due To						
		Non-Major						
	(	General Governmental						
Due From		Fund		Funds		Total		
General Fund	\$	-	\$	71,317	\$	71,317		
Non-Major Governmental Fund		30,393				30,393		
	\$	30,393	\$	71,317	\$	101,710		

### **Operating Transfers**

Interfund transfers for the year ended June 30, 2018, consist of the following:

	Non-Major						
	Ge	neral	Gov	vernmental			
Transfer Out	F	und		Funds		Total	
General Fund	\$	-	\$	110,406	\$	110,406	
Non-Major Governmental Fund		-		-		-	
	\$	-	\$	110,406	\$	110,406	
Reasons for the interfund transfers are as follows:  The General fund transferred to the Deferred Mainter The General fund transferred to the Cafeteria fund to			t match	and repairs.	\$	84,407 5,999	
The General fund transferred to the Pupil Transportat	ion fund f	or contribu	tions to	o the			
Bus allowance.						20,000	
					\$	110,406	

Interfund transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

## **NOTE 6 – ACCOUNTS PAYABLE**

Accounts payable at June 30, 2018, consisted of the following:

		Capital			No	on-Major		_
		General	]	Facilities	(	General		
		Fund		Fund Fund		Fund		Total
Salaries and Benefits	\$	416,213	\$	-	\$	7,417	\$	423,630
Apportionment		315,769		-		-		315,769
Construction		-		11,967		75,525		87,492
All other payables		467,871				798		468,669
Total	\$	1,199,853	\$	11,967	\$	83,740	\$	1,295,560

#### **NOTE 7 – UNEARNED REVENUE**

Unearned revenue at June 30, 2018, consists of the following:

	General
	 Fund
Federal financial assistance	\$ 75,220
	\$ 75,220

## **NOTE 8 – LONG-TERM OBLIGATIONS**

### **Summary**

The changes in the District's long-term obligations during the year consisted of the following:

	(As restated)						
	Balance				Balance		Due in
	July 1, 2017	Additions	D	eductions	June 30, 2018	C	ne Year
General Obligation Bonds	\$38,506,698	\$ 1,422,253	\$	225,000	\$ 39,703,951	\$	175,000
Accumulated vacation - net	45,091	7,367		-	52,458		-
Net pension liability	19,014,011	3,679,786		-	22,693,797		-
Net OPEB liability	852,980			154,863	698,117		-
	\$ 58,418,780	\$ 5,109,406	\$	379,863	\$ 63,148,323	\$	175,000
Premiums, net of amortization	153,549			5,158	148,391		5,158
	58,572,329	5,109,406		385,021	63,296,714		180,158
				-			

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

#### **Bonded Debt**

In April 2011, Jefferson School District issued Series A of the Election of 2010 in the amounts of \$5,830,000 in current interest bonds and \$567,194 in capital appreciation bonds. Interest on the current interest bonds is payable on August 1 and February 1 of each year, commencing August 1, 2011. The capital appreciation bonds accrete interest compounded semi-annually on August 1 and February 1, commencing August 1, 2022. The proceeds from the sale of the bonds will be used for the acquisition, construction and furnishing of equipment for district facilities.

In April 2013, Jefferson Elementary School District issued Series B of the Election 2010 in the amounts of \$1,700,000 in current interest bonds, \$14,603,679 in capital appreciation bonds and \$6,695,791 in convertible capital appreciation bonds. Interest on the current interest bonds is payable on August 1 and February 1 of each year, commencing August 1, 2015. The capital appreciation bonds and convertible capital appreciation bonds accrete interest compounded semi-annually on August 1 and February 1, commencing August 1, 2023. The proceeds from the sale of the bonds will be used for the acquisition, construction and furnishing of equipment for district facilities.

On August 19, 2014, Jefferson Elementary School District issued Series C of the Election 2010 in the amounts of \$1,780,000 in current interest bonds and \$2,034,069 in capital appreciation bonds. Interest on the current interest bonds accrues from the date of delivery and is payable semiannually on February 1 and August 1 of each year, commencing February 1, 2015. The capital appreciation bonds accrete interest compounded semiannually on February 1 and August 1 of each year, commencing on February 1, 2015. The proceeds from the sale of the bonds will be used for the acquisition and construction of school facilities projects.

The outstanding general obligation bonded debt of the District at June 30, 2018 is as follows:

				Bonds	Additions		Bonds
Issue	Maturity	Interest	Original	Outstanding	and Interest		Outstanding
Date	Date	Rate	Issue	July 1, 2017	Accrestion	Redeemed	June 30, 2018
4/27/2011	2041	2.0% - 5.5%	\$ 6,397,194	\$ 6,545,716	\$ 46,984	\$ 30,000	\$ 6,562,700
4/21/2013	2043	0.84% - 5.5%	\$22,999,470	27,886,021	1,280,397	170,000	28,996,418
8/19/2014	2044	0.72% - 5.12%	\$ 3,814,069	4,074,961	94,872	25,000	4,144,833
				\$ 38,506,698	\$ 1,422,253	\$ 225,000	\$ 39,703,951

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

## **Debt Service Requirements to Maturity**

The bonds mature through 2054 as follows:

		Interest to	Accreted	
Fiscal Year	Principal	Maturity	Interest	Total
2019	173,918	424,994	1,082	599,994
2020	227,886	421,094	2,114	651,094
2021	300,133	414,394	4,867	719,394
2022	381,637	405,743	8,364	795,744
2023	401,516	394,644	78,485	874,645
2024-2028	1,777,844	3,777,689	627,155	6,182,688
2029-2033	2,722,313	4,160,175	3,087,687	9,970,175
2034-2038	6,397,668	3,405,852	5,177,332	14,980,852
2038-2043	7,756,039	1,716,973	11,287,643	20,760,655
2044-2048	7,422,525	260,288	20,170,450	27,853,263
2049-2053	5,099,841	-	33,204,384	38,304,225
Subtotal	\$ 32,661,320	\$ 15,381,846	\$ 73,649,563	\$ 121,692,729
Accretions to date	7,042,631	-		
Total	\$ 39,703,951			

## **Accumulated Unpaid Employee Vacation**

The long-term portion of accumulated unpaid employee vacation for the District at June 30, 2018, amounted to \$52,458.

## Net Other Post Employment Benefit (OPEB) Liability

For the fiscal year ended June 30, 2018, the District reported net OPEB liability, deferred outflows/(inflows) of resources, and OPEB expense for the following plans:

	N	let OPEB	Deferr	ed Outflows/	OPEB
OPEB Plan	]	Liability	(Inflows	s) of Resources	Expense
District Plan	\$	569,339	\$	47,686	\$ 115,144
Medicare Premium Payment					
(MPP) Program		128,778			(4,904)
	\$	698,117	\$	47,686	\$ 110,240

See Note 10 for additional details.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

## **NOTE 9 – FUND BALANCES**

Fund balances with reservations and designations are composed of the following elements:

	General	Capital Facilities	Non-Major Governmental	
	Fund	Fund	Funds	Total
Fund Balances				
Nonspendable:				
Revolving cash	\$ 5,000	\$ -	\$ -	\$ 5,000
Stores	-	-	5,084	5,084
Restricted for:				
Other fund activities	1,326,560	6,051,334	1,678,199	9,056,093
Committed to:				
Deferred Maintenance	-	-	-	-
Assigned to:				
Mandated Costs	715,642	-	-	715,642
Instructional Materials	609,001	-	-	609,001
Board Designated Reserves	500,000	-	-	500,000
Unrestricted Lottery	1,180,300	-	-	1,180,300
Supplemental Funding	-	-	-	-
Other fund activities	-	-	307,577	307,577
Unassigned:				
Reserve for Economic Uncertainty	666,123	-	-	666,123
Unassigned/Unappropriataed	5,033,272	-	-	5,033,272
<b>Total Fund Balance</b>	\$ 10,035,898	\$ 6,051,334	\$ 1,990,860	\$ 18,078,092

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

## NOTE 10 – POSTEMPLOYMENT HEALTH CARE PLAN AND OTHER POSTEMPLOYMENT BENEFITS (OPEB) OBLIGATION

## **Plan Description**

The Postemployment Benefit Plan (the "Plan") is a single-employer defined benefit healthcare plan administered by the Jefferson Elementary School District. The Plan provides medical, dental and vision insurance benefits to eligible retirees and their spouses. The unfunded portion of annual required contributions (net OPEB obligation) is presented in the statement of net position as a portion of long-term obligations

Plan membership - At July 1, 2016, membership consisted of the following:

Inactive plan members or beneficiaries currently receiving benefit payments	9
Active plan members	2

#### **Contribution Information**

The contribution requirements of plan members and the District are established and may be amended by the District, the District's bargaining units and unrepresented groups. The required contribution is based on projected pay-as-you-go financing requirements, with an additional amount to prefund benefits as determined annually through agreements between the District, the District's bargaining units and unrepresented groups.

#### **OPEB** Liabilities,

At June 30, 2018, the District reported a liability of \$569,339 for its total/net OPEB liability. The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the Net OPEB liability was determined by an actuarial valuation as of June 30, 2017. Standard actuarial procedures were used to project/discount from valuation to measurement dates.

For the year ending June 30, 2018, the District recognized OPEB expense of \$115,144. Certain types of TOL changes are subject to deferral, as are investment gains/losses. To qualify for deferral, gains and losses must be based on GASB 74/75 compliant valuations. Since the District's prior valuation was performed in accordance with GASB 43/45, it is not possible to calculate compliant gains and losses. Therefore, valuation-based deferred items will not begin until the next valuation.

#### **Actuarial Assumptions**

Valuation date June 30, 2017 Measurement date June 30, 2017

Experience study July 1, 2015 through June 30, 2017

Actuarial cost method Entry age normal

Discount rate 3.50%
Investment rate of return 3.50%
Wage growth 2.75%
Healthcare Cost Trend Rate 4.00%

The mortality assumptions are based on the 2009 CalSTRS Mortality table created by CalSTRS. CalSTRS periodically studies mortality for participating agencies and establishes mortality tables that are modified versions

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

of commonly used tables. This table incorporates mortality projection as deemed appropriate based on CalPERS analysis.

The mortality assumptions are based on the 2014 CalPERS Retiree Mortality for Miscellaneous Employees table created by CalPERS. CalPERS periodically studies mortality for participating agencies and establishes mortality tables that are modified versions of commonly used tables. This table incorporates mortality projection as deemed appropriate based on CalPERS analysis.

Experience Studies: Following are the tables the retirement and turnover assumptions are based upon. In as much as these tables are based on appropriate populations, and that these tables are used for pension purposes, the actuary believes these tables to be the most appropriate for the valuation.

The retirement assumptions are based on the 2009 CalSTRS Retirement Rates table created by CalSTRS. CalSTRS periodically studies the experience for participating agencies and establishes tables that are appropriate for each pool.

The turnover assumptions are based on the 2009 CalSTRS Termination Rates table created by CalSTRS. CalSTRS periodically studies the experience for participating agencies and establishes tables that are appropriate for each pool.

#### **Investments**

*Investment policy* – The District participates in an irrevocable trust, administered by the San Joaquin County Treasurer-Tax Collector. The trust is set up for receiving employer contributions that will prefund health and other postemployment benefits costs for retirees and their beneficiaries.

Asset Class Percentage of Portfolio
Short term Fixed Income 100%

*Rate of return* - For the year ended June 30, 2018 the annual money-weighted rate of return on investments, net of investment expense, was 0.77 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts invested.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

## **Changes in the Net OPEB Liability**

	Plan					
	Total OPEB		Fiduciary		N	let OPEB
	I	Liability 1		Net Postion		Liability
Roll back balance at June 30, 2016	\$	962,996	\$	253,276	\$	709,720
Service Cost		2,458		-		2,458
Interest on TOL		31,008		-		31,008
Employer Contributoins		-		171,908		(171,908)
Actual Investment Income		-		1,939		(1,939)
Benefit Payments		(156,512)		(156,512)		
Net Change during 2016-17		(123,046)		17,335		(140,381)
Balance at June 30, 2017*	\$	839,950	\$	270,611	\$	569,339

<sup>\*</sup>measurment date

### Sensitivity of the District's Net OPEB liability to Changes in the Discount Rate

The following presents the net OPEB liability of the District, as well as the what the District's net OPEB liability would be if it were calculating using a discount rate that is 1-percent-point lower or 1-percentage point higher than the current discount rate:

	Net OPEB
Discount Rate	 Liability
1% decrease (2.5%)	\$ 608,973
Current discount rate (3.5%)	\$ 569,339
1% increase (4.5%)	\$ 532,679

#### Sensitivity of the District's Net OPEB Liability to Healthcare Cost Trend Rate

The following presents the net OPEB liability of the District, as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare costs trend rate:

	ľ	Net OPEB
Health Care Trend Rate		Liability
1% decrease (3%)	\$	555,641
Current discount rate (4%)	\$	569,339
1% increase (5%)	\$	582,574

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

## OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2018 the District recognized OPEB expense of \$115,144. The District used the transition approach provided in GASB 75, Paragraph 244, therefore no deferred inflows/outflows was reported in the first year of implementation besides contributions subsequent to measurement date. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferre	Deferred Outflows		ed Inflows
	of Re	of Resources		esources
OPEB contributions subsequent to measurement date	\$	47,686	\$	

#### Medicare Premium Payment (MPP) Program

#### **Plan Description**

The Medicare Premium Payment (MPP) Program is administered by the California State Teachers' Retirement System (CalSTRS). The MPP Program is a cost-sharing multiple-employer other postemployment benefit plan (OPEB) established pursuant to Chapter 1032, Statutes 2000 (SB 1435). CalSTRS administers the MPP Program through the Teachers' Health Benefits Fund (THBF).

A full description of the MPP Program regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2016 annual actuarial valuation report, Medicare Premium Payment Program Actuarial Valuation. This report and CalSTRS audited financial information are publically available reports that can be found on the CalSTRS website under Publications at: http://www.calstrs.com/member-publications.

#### **Benefits Provided**

The MPP Program pays Medicare Part A premiums and Medicare Parts A and B late enrollment surcharges for eligible members of the State Teachers Retirement Plan (STRP) Defined Benefit (DB)Program who were retired or began receiving a disability allowance prior to July 1, 2012 and were not eligible for premium free Medicare Part A. The payments are made directly to the Centers for Medicare and Medicaid Services (CMS) on a monthly basis.

The MPP Program is closed to new entrants as members who retire after July 1, 2012, are not eligible for coverage under the MPP Program.

#### **Contributions**

The MPP Program is funded on a pay-as-you go basis from a portion of monthly District contributions. In accordance with California *Education Code* Section 25930, contributions that would otherwise be credited to the DB Program each month are instead credited to the MPP Program to fund monthly program and administrative costs. Total redirections to the MPP Program are monitored to ensure that total incurred costs do not exceed the amount initially identified as the cost of the program.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to the OPEB

At June 30, 2018, the District reported a liability of \$128,778 for its proportionate share of the net OPEB liability for the MPP Program. The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability was based on a projection of the District's long-term share of contributions to the OPEB Plan relative to the projected contributions of all participating school districts, actuarially determined. The District's proportionate share for the measurement period June 30, 2018 was 0.031 percent. For the year ended June 30, 2018, the District recognized OPEB expense of (\$4,904).

#### **Actuarial Methods and Assumptions**

The total OPEB liability for the MPP Program as of June 30, 2016, was determined based on a financial reporting actuarial valuation that used the June 30, 2016 assumptions presented in the table below. The June 30, 2018 total OPEB liability was determined by applying update procedures to the financial reporting actuarial valuation as of June 30, 2016, and rolling forward the total OPEB liability to June 30, 2017, using the assumptions listed in the following table:

Measurement Date	June 30, 2017	June 30, 2016
Valuation Date	June 30, 2016	June 30, 2016
Experience Study	July 1, 2010 through June	July 1, 2010 through
	30, 2015	June 30, 2015
Actuarial Cost Method	Entry age normal	Entry age normal
Investment Rate of Return	3.58%	2.85%
Medicare Part A Premium Cost Trend Rate	3.70%	3.70%
Medicare Part B Premium Cost Trend Rate	4.10%	4.10%

For the valuation as of June 30, 2016, CalSTRS used custom mortality tables based on RP2000 Series tables issued by the Society of Actuaries, adjusted to fit CalSTRS specific experience through June 30, 2015. For the valuation as of June 30, 2017, CalSTRS changed the mortality assumptions based on the July 1, 2010 through June 30, 2015, experience study adopted by the board in February 2017. CalSTRS now uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among the members. The projection scale was set equal to 110 percent of the ultimate improvement factor from the Mortality Improvement Scale (MP-2016) table, issued by the Society of Actuaries.

Assumptions were made about future participation (enrollment) into the MPP Program because CalSTRS is unable to determine which members not currently participating meet all eligibility criteria for enrollment in the future. Assumed enrollment rates were derived based on past experience and are stratified by age with the probability of enrollment diminishing as the members' age increases. This estimated enrollment rate was then applied to the population of members who may meet criteria necessary for eligibility and are not currently enrolled in the MPP Program. Based on this, the estimated number of future enrollments used in the financial reporting valuation was 571 or an average of 0.32 percent of the potentially eligible population (177,763).

The MPP Program is funded on a pay-as-you-go basis with contributions generally being made at the same time and in the same amount as benefit payments and expenses coming due. Any funds within the MPP Program as of

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

June 30, 2017 and 2016, were to manage differences between estimated and actual amounts to be paid and were invested in the Surplus Money Investment Fund, which is a pooled investment program administered by the state treasurer.

#### **Discount Rate**

The discount rate used to measure the total OPEB liability as of June 30, 2017 and 2016 was 3.58 percent and 2.85 percent, respectively. The MPP Program is funded on a pay-as-you-go basis as described in Note 1, and under the pay-as-you-go method, the OPEB Plan's fiduciary net position was not projected to be sufficient to make projected future benefit payments. Therefore, a discount rate of 3.58 percent and 2.85 percent, which is the Bond Buyer 20-Bond GO Index from Bondbuyer.com as of June 30, 2018 and 2017, respectively, was applied to all periods of projected benefit payments to measure the total OPEB liability.

## Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the net OPEB liability calculated using the current discount rate, as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

	Net (	OPEB
Discount Rate	Lial	oility
1% decrease (2.58%)	\$	142,566
Current discount rate (3.58%)	\$	128,778
1% increase (4.58%)	\$	115,366

## Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Medicare Costs Trend Rates

The following presents the District's proportionate share of the net OPEB liability calculated using the current Medicare cost trend rate, as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

	Net OPEB	
Healthcare cost trend rates	Liability	
1% decrease (2.7% Part A and 3.1% Part B)	\$ 116,370	•
Trend rate (3.7% Part A and 4.1% Part B)	\$ 128,778	
1% increase (4.7% Part A and 5.1% Part B)	\$ 141,061	

#### **NOTE 11 – RISK MANAGEMENT**

#### **Property and Liability**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the fiscal year ending June 30, 2018, the District contracted with San Joaquin County Schools for property and liability insurance coverage. Settled claims

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

have not exceeded this commercial coverage in any of the past three years. There has not been a significant reduction in coverage from the prior year.

#### **Workers' Compensation**

For fiscal year 2017-2018, the District participated in the San Joaquin County Schools Workers' Compensation (SJCSWC), an insurance purchasing pool. The intent of the SJCSWC is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the SJCSWC. The workers' compensation experience of the participating districts is calculated as one experience and a common premium rate is applied to all districts in the SJCSWC. Each participant pays its workers' compensation premium based on its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of each participated school districts. A participant will then either receive money from or be required to contribute to the "equity-pooling fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the SJCSWC.

### **Employee Medical Benefits**

The District has contracted with the Self Insured Schools of California (SISC) to provide classified employee medical and surgical benefits. Self Insured Schools of California is a shared risk pool comprised of Districts within California. Rates are set through an annual calculation process. The District pays a monthly contribution, which is placed in a common fund from which claim payments are made for all participating Districts. Claims are paid for all participants regardless of claims flow. The Board of Directors has a right to return monies to a district subsequent to the settlement of all expenses and claims if a district withdraws from the pool. The District's teachers union independently contracted with the Consolidated Benefit Trust (CBT) to provide certified employee medical and surgical benefits.

Coverage provided by San Joaquin County School Workers' Compensation Group and San Joaquin County Schools Property and Liability Group for property and liability and workers' compensation is as follows:

Insurance Program/Company Name	Type of Coverage	Limits
San Joaquin County W/C JPA (PIPS)	Workers' Compensation	\$1,000,000
Norcal ReLief	General Liability	\$1,000,000 with \$50,000 retention
	Automobile	\$1,000,000 with \$50,000 retention
	Property	\$250,000,000 with \$25,000 retention
	Student Professional Liability	Included with \$50,000 retention

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

#### **NOTE 12 – EMPLOYEE RETIREMENT SYSTEMS**

Qualified employees are covered under multiple-employer defined benefit pension plans maintained by agencies of the State of California. Academic employees are members of the California State Teachers' Retirement System (CalSTRS) and classified employees are members of the California Public Employees' Retirement System (CalPERS)

The District implemented GASB Statement No. 68 and No. 71 for the fiscal year ended June 30, 2018. As a result, the District reported its proportionate share of the net pension liabilities, pension expense and deferred inflow of resources for each of the above plans and a deferred outflow of resources for each of the above plans as follows:

	Pı	roportionate			Propo	ortionate Share	Pr	oportionate
	S	hare of Net	Defe	erred Outflow	of D	eferred Inflow	Sh	are Pension
Pension Plan	Pen	sion Liability	of	Resources	of	Resources		Expense
CalSTRS	\$	17,785,897	\$	5,293,426	\$	1,586,960	\$	1,492,897
CalPERS		4,907,900		1,472,181		125,744		769,315
Total	\$	22,693,797	\$	6,765,607	\$	1,712,704	\$	2,262,212

#### California State Teachers' Retirement System (CalSTRS)

#### **Plan Description**

The District contributes to the State Teachers Retirement Plan (STRP) administered by the California State Teachers' Retirement System (CalSTRS). STRP is a cost-sharing multiple-employer public employee retirement system defined benefit pension plan. Benefit provisions are established by State statutes, as legislatively amended, within the State Teachers' Retirement Law.

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2016, annual actuarial valuation report, Defined Benefit Program Actuarial Valuation. This report and CalSTRS audited financial information are publicly available reports that can be found on the CalSTRS website under Publications at: http://www.calstrs.com/member-publications.

#### **Benefits Provided**

The STRP provides retirement, disability and survivor benefits to beneficiaries. Benefits are based on members' final compensation, age and years of service credit. Members hired on or before December 31, 2012, with five years of credited service are eligible for the normal retirement benefit at age 60. Members hired on or after January 1, 2013, with five years of credited service are eligible for the normal retirement benefit at age 62. The normal retirement benefit is equal to 2.0 percent of final compensation for each year of credited service.

The STRP is comprised of four programs: Defined Benefit Program, Defined Benefit Supplement Program, Cash Balance Benefit Program and Replacement Benefits Program. The STRP holds assets for the exclusive purpose of providing benefits to members and beneficiaries of these programs. CalSTRS also uses plan assets to defray reasonable expenses of administering the STRP. Although CalSTRS is the administrator of the STRP, the state is

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

the sponsor of the STRP and obligor of the trust. In addition, the state is both an employer and nonemployer contributing entity to the STRP.

The District contributes exclusively to the STRP Defined Benefit Program, thus disclosures are not included for the other plans.

The STRP provisions and benefits in effect at June 30, 2018, are summarized as follows:

	STRP Defined Benefit Program		
	On or before	On or after	
Hire date	December 31, 2012	January 1, 2013	
Benefit formula	2% at 60	2% at 62	
Benefit vesting schedule	5 years of service	5 years of service	
Benefit payments	Monthly for life	Monthly for life	
Retirement age	60	62	
Monthly benefits as a percentage of eligible compensation	2.0% - 2.4%	2.0% - 2.4%	
Required employee contribution rate	10.25%	9.205%	
Required employer contribution rate	14.43%	14.43%	
Required state contribution rate	9.328%	9.328%	

#### **Contributions**

Required member, District and State of California contributions rates are set by the California Legislature and Governor and detailed in Teachers' Retirement Law. The contributions rates are expressed as a level percentage of payroll using the entry age normal actuarial method. In accordance with AB 1469, employer contributions into the CalSTRS will be increasing to a total of 19.1 percent of applicable member earnings phased over a seven year period. The contribution rates for each plan for the year ended June 30, 2018, are presented above and the District's total contributions were \$1.458.168.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2018, the District reported a liability for its proportionate share of the net pension liability that reflected a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related state support and the total portion of the net pension liability that was associated with the District were as follows:

Total net pension liability, including State share:	
District's proportionate share of net pension liability	\$ 17,785,897
State's proportionate share of the net pension liability associated with the District	 10,521,986
	\$ 28,307,883

The net pension liability was measured as of June 30, 2017. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts and the State, actuarially determined. The District's proportionate share for measurement period June 30, 2017 and June 30, 2016, respectively, was 0.01855 percent and 0.01923 percent, resulting in a net increase in the proportionate share of 0.0068 percent.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

For the year ended June 30, 2018, the District recognized pension expense of \$1,492,897. In addition, the District recognized pension expense and revenue of \$855,664 for support provided by the State. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		erred Inflows Resources
Differences between projected and actual earnings on plan investments	\$ -	\$	473,688
Differences between expected and actual experiences	-		255,403
Change in assumptions	3,294,963		-
Changes in proportion and differences between District contributions			
and proportionate share contributions	540,295		857,869
Pension contributions subsequent to measurement date	1,458,168		
Total	\$ 5,293,426	\$	1,586,960

The deferred outflow of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year. The deferred inflow of resources will be amortized over a closed five-year period and will be recognized in pension expense as follows:

	(I	rred Outflows (nflows) of
Year ended June 30,	J	Resources
2019	\$	(393,682)
2020		297,906
2021		43,657
2022		(421,569)
Total	\$	(473,688)

The deferred outflows/(inflows) of resources relate to the net change in proportionate share of net pension liability and the differences between expected and actual experience in the measurement of the total pension liability will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARSL for the 2015-2016 measurement period is 7 years and will be recognized in pension expense as follows:

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

Year Ended June 30,	(I	rred Outflows (inflows) of Resources
2019	\$	397,174
2020		397,174
2021		397,174
2022		397,174
2023		494,082
Thereafter		639,208
Total	\$	2,721,986

#### **Actuarial Methods and Assumptions**

Total pension liability for STRP was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2016, and rolling forward the total pension liability to June 30, 2017. The financial reporting actuarial valuation as of June 30, 2016, used the following methods and assumptions, applied to all prior periods included in the measurement:

Valuation date	June 30, 2016	
Measurement date	June 30, 2017	
Experience study	July 1, 2010 through June 30, 2015	
Actuarial cost method	Entry age normal	
Discount rate	7.10%	
Investment rate of return	7.10%	
Consumer price inflation	2.75%	
Wage growth	3.50%	

CalSTRS uses a generational mortality assumption, which involves the use of a base mortality table and projection scales to reflect expected annual reductions in mortality rates at each age, resulting in increases in life expectancies each year into the future. The base mortality tables are CalSTRS custom tables derived to best fit the patterns of mortality among its members. The projection scale was set equal to 110 percent of the ultimate improvement factor from the Mortality Improvement Scale (MP-2016) table, issued by the Society of Actuaries.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. The best estimate ranges were developed using capital market assumptions from CalSTRS general investment consultant (Pension Consulting Alliance-PCA) as an input to the process. The actuarial investment rate of return assumption was adopted by the board in February 2017 in conjunction with the most recent experience study. For each future valuation, CalSTRS consulting actuary (Milliman) reviews the return assumption for reasonableness based on the most current capital market assumptions. Best estimates of 20-year geometrically-linked real rates of return and the assumed asset allocation for each major asset class for the year ended June 30, 2017, are summarized in the following table:

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

Asset Class	Assumed Asset Allocation	Long-term Expected Real Rate of Return
Global equity	47%	6.30%
Fixed income	12%	0.30%
Real estate	13%	5.20%
Private equity	13%	9.30%
Absolute Return	9%	2.90%
Inflation sensitive	4%	3.80%
Cash/liquidity	2%	-1.00%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.10 percent. The projection of cash flows used to determine the discount rate assumed the contributions from plan members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.10 percent) and assuming that contributions, benefit payments and administrative expense occurred midyear. Based on these assumptions, the STRP's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine total pension liability.

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

	Net Pension
Discount Rate	 Liability
1% decrease (6.10%)	\$ 26,115,343
Current discount rate (7.10%)	\$ 17,785,897
1% increase (8.10%)	\$ 11,025,987

### California Public Employees Retirement System (CalPERS)

#### **Plan Description**

Qualified employees are eligible to participate in the School Employer Pool (SEP) [and the Safety Risk Pool] under the California Public Employees' Retirement System (CalPERS), a cost-sharing multiple-employer public employee retirement system defined benefit pension plan administered by CalPERS. Benefit provisions are established by State statutes, as legislatively amended, within the Public Employees' Retirement Law.

A full description of the pension plan regarding benefit provisions, assumptions (for funding, but not accounting purposes), and membership information is listed in the June 30, 2016 annual actuarial valuation report, Schools Pool Actuarial Valuation, and the Risk Pool Actuarial Valuation Report, Safety. These report and CalPERS audited financial information are publically available reports that can be found on the CalPERS website under Forms and Publications at: https://www.calpers.ca.gov/page/forms-publications.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

#### **Benefits Provided**

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of service credit, a benefit factor and the member's final compensation. Members hired on or before December 31, 2012, with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. Members hired on or after January 1, 2013, with five years of total service are eligible to retire at age 52 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after five years of service. The Basic Death Benefit is paid to any member's beneficiary if the member dies while actively employed. An employee's eligible survivor may receive the 1957 Survivor Benefit if the member dies while actively employed, is at least age 50 (or 52 for members hired on or after January 1, 2013), and has at least five years of credited service. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

Calacal Employer Deal (CalDEDC)

The CalPERS provisions and benefits in effect at June 30, 2018, are summarized as follows:

	School Employer Pool (CalPERS)		
	On or before	On or after	
Hire date	December 31, 2012	January 1, 2013	
Benefit formula	2% at 55	2% at 62	
Benefit vesting schedule	5 years of service	5 years of service	
Benefit payments	Monthly for life	Monthly for life	
Retirement age	55	62	
Monthly benefits as a percentage of eligible compensation	1.1% - 2.5%	2.0% - 2.4%	
Required employee contribution rate	7.000%	6.5%	
Required employer contribution rate	15.531%	15.531%	

#### **Contributions**

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Total plan contributions are calculated through the CalPERS annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The District is required to contribute the difference between the actuarially determined rate and the contribution rate of employees. The contributions rates are expressed as percentage of annual payroll. The contribution rates for each plan for the year ended June 30, 2018, are presented above and the total District contributions were \$411,089.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of June 30, 2018, the District reported net pension liabilities for its proportionate share of the CalPERS net pension liability totaling \$4,907,900. The net pension liability was measured as of June 30, 2017. The District's proportion of the net pension liability was based on a projection of the District's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts, actuarially determined. The District's proportionate share for measurement period June 30, 2017 and June 30, 2016, respectively, was 0.0206 percent and 0.0203 percent, resulting in a net increase in the proportionate share of 0.0003 percent.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

For the year ended June 30, 2018, the District recognized pension expense of \$769,315. At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources		 erred Inflows  f Resources
Differences between projected and actual earnings on plan investments		169,780	\$ -
Differences between expected and actual experience		175,830	-
Change in assumption		652,671	-
Changes in proportion and differences between District contributions			
and proportionate share contributions		62,811	125,744
Pension contributions subsequent to measurement date		411,089	 
	\$	1,472,181	\$ 125,744

The deferred outflow of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal year. The deferred inflow of resources will be amortized over a closed five-year period and will be recognized in pension expense as follows:

	Deferred Outflows (Inflows) of
Year Ended June 30,	Resources
2019	\$ (4,600)
2020	195,889
2021	71,462
2022	(92,971)
Total	\$ 169,780

The deferred outflows/(inflows) of resources relate to the net change in proportionate share of net pension liability and the differences between expected and actual experience in the measurement of the total pension liability will be amortized over the Expected Average Remaining Service Life (EARSL) of all members that are provided benefits (active, inactive, and retirees) as of the beginning of the measurement period. The EARSL for the 2015-2016 measurement period is 3.9 years and will be recognized in pension expense as follows:

Voor Endad Juna 20	Deferred Outflows (Inflows) of Resources	
Year Ended June 30,		
2019	\$	218,147
2020		261,634
2021		285,787
Total	\$	765,568

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

#### **Actuarial Methods and Assumptions**

Total pension liability for the SEP was determined by applying update procedures to a financial reporting actuarial valuation as of June 30, 2016, and rolling forward the total pension liability to June 30, 2017. The financial reporting actuarial valuation as of June 30, 2016, used the following methods and assumptions, applied to all prior periods included in the measurement:

Valuation date	June 30, 2016
Measurement date	June 30, 2017
Experience study	July 1, 1997 through June 30, 2011
Actuarial cost method	Entry age normal
Discount rate	7.15%
Investment rate of return	7.15%
Consumer price inflation	2.75%
Wage growth	Varies by entry age and service

The mortality table used was developed based on CalPERS-specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound returns were calculated over the short-term (first ten years) and the longterm (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses. The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Assumed Asset	Long-term Expected Real Rate of Return	
Asset Class	Allocation		
Global equity	47%	5.38%	
Global fixed income	19%	2.27%	
Private equity	12%	6.63%	
Real estate	11%	5.21%	
Inflation sensitive	6%	1.39%	
Infrastructure and Forestland	3%	5.36%	
Liquidity	2%	-0.90%	

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.15 percent. The projection of cash flows used to determine the discount rate assumed the contributions from plan members and employers will be made at statutory contribution rates. Based on these assumptions, the School Employer Pool fiduciary net position was projected to be available to make all projected future benefit payments to current plan members. Therefore, the long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine total pension liability.

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

The following presents the District's proportionate share of the net pension liability calculated using the current discount rate as well as what the net pension liability would be if it were calculated using a discount rate that is one percent lower or higher than the current rate:

	Net Pension	
Discount Rate	Liability	
1% decrease (6.15%)	\$	7,221,094
Current discount rate (7.15%)	\$	4,907,900
1% increase (8.15%)	\$	2,988,912

#### **Social Security**

As established by Federal law, all public sector employees who are not members of their employer's existing retirement system (CalSTRS or CalPERS) must be covered by social security or an alternative plan. The District has elected to use social security. Contributions made by the District and an employee vest immediately. The District contributes 6.2% of an employee's gross earnings and employees are required to contribute an additional 6.2% of gross earnings.

#### On Behalf Payments

The State of California makes contributions to CalSTRS on behalf of the District. These payments consist of State General Fund contributions to CalSTRS in the amount of \$855,664 (9.328% of annual payroll). Under accounting principles generally accepted in the United States of America, these amounts are to be reported as revenue and expenditures. Accordingly, these amounts have been recorded in these financial statements. On behalf payments have been excluded from the calculations of available reserves.

#### **NOTE 13 – COMMITMENTS AND CONTINGENCIES**

#### Grants

The District received financial assistance from Federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2018.

#### Litigation

The District is involved in various legal litigation arising from the normal course of business. In the opinion of management and legal counsel, the disposition of all litigation pending is not expected to have a material adverse effect on the overall financial position of the District at June 30, 2018.

# NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

## NOTE 14 – PARTICIPATION IN PUBLIC ENTITY RISK POOLS, JOINT POWER AUTHORITIES AND OTHER RELATED PARTY TRANSACTIONS

The District is a member of the San Joaquin County School Workers' Compensation Insurance Group (SJCSWCIG), San Joaquin County Schools Property and Liability Insurance Group (SJCSP&LIG) public entity risk pools, Tracy Area Public Facilities Financing Agency (TAPFFA) joint powers agency, the San Joaquin County Schools Data Processing Group (SJCSDPC) and a Health Insurance Consortium. The District pays an annual premium to the applicable entity for its health, workers' compensation, legal services, data processing, and property liability coverage. The relationships between the District and the JPA's are such that they are not component units of the District for financial reporting purposes.

These entities have budgeting and financial reporting requirements independent of member units and their financial statements are not presented in these financial statements; however, fund transactions between the entities and the District are included in these statements. Audited financial statements are generally available from the respective entities.

During the year ended June 30, 2018, the District made payments of \$257,000, \$131,804, \$78,755 and \$5,821 to the San Joaquin County School Workers' Compensation Insurance Group, San Joaquin County Schools Property and Liability Insurance Group, the San Joaquin County Schools Data Processing, and the Health Insurance Consortium respectively, for the workers' compensation insurance, property and liability insurance, data processing, and health administrative services.

#### **NOTE 15 – RESTATEMENT OF NET POSITION**

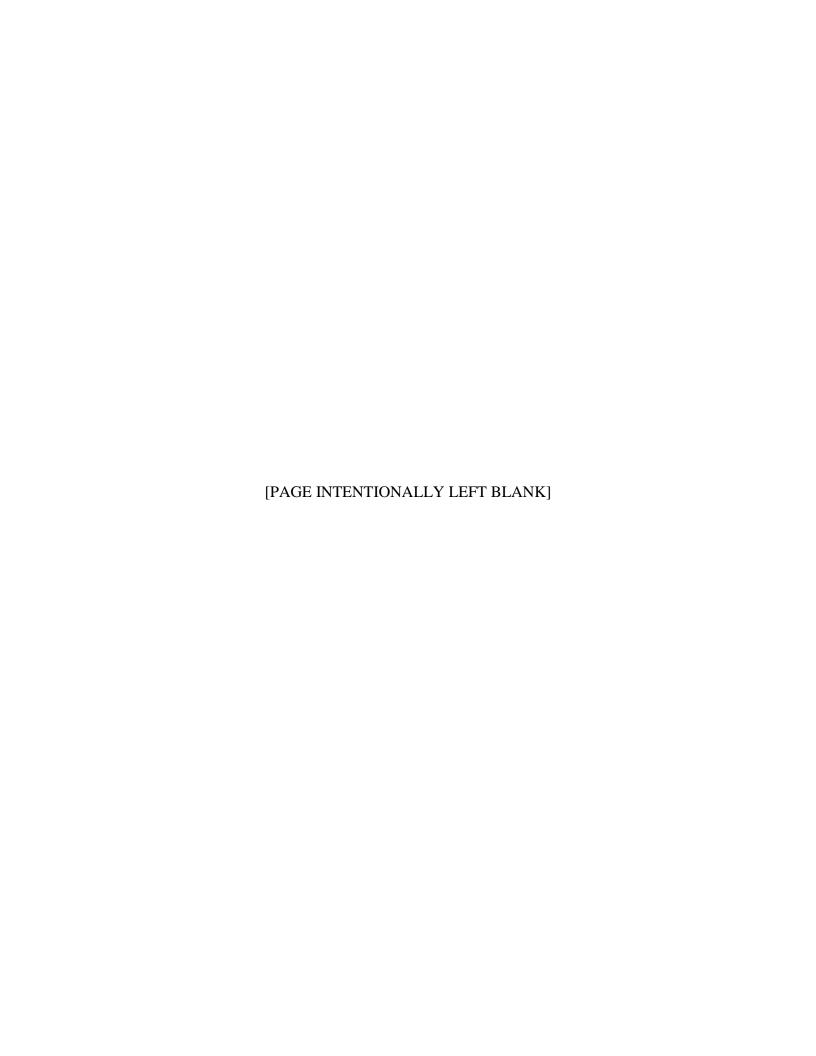
The beginning net position of Governmental Activities has been rested in order to record the District's net OPEB liability and deferred outflows of resources related to OPEB in accordance with GASB Statement No. 75 Accounting and Financial Reporting for Postemployment Benefits Other than Pensions.

As of June 30, 2018, the beginning net position was restated as follows:

O.	Governmentar	
	Activities	
\$	17,751,867	
	(852,980)	
\$	16,898,887	

Governmental

II - Required Supplementary Information



### GENERAL FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED JUNE 30, 2018

		Budgeted						ariances - Positive Negative)
		(GAAI	<sup>o</sup> Bas			Actual		Final to
DELLE MAN		Original		Final	((	GAAP Basis)		Actual
REVENUES	Φ.	10.055.604	Φ.	10.150.001	Φ.	40 4 50 00 5	Φ.	(22.040)
LCFF sources	\$	18,057,634	\$	18,172,934	\$	18,150,885	\$	(22,049)
Federal sources		692,503		683,372		650,538		(32,834)
Other State sources		1,462,276		1,830,778		1,948,689		117,911
Other local sources		426,140		703,293		930,516		227,223
Total Revenues	_	20,638,553		21,390,377		21,680,628		290,251
EXPENDITURES								
Current		10.741.412		10.510.500		10 456 470		(0.110
Certificated salaries		10,541,412		10,518,590		10,456,478		62,112
Classified salaries		2,661,882		2,665,992		2,625,604		40,388
Employee benefits		5,004,761		5,001,843		4,992,670		9,173
Books and supplies		1,208,108		1,941,299		1,217,948		723,351
Services and operating expenditures		2,743,575		2,889,503		2,210,960		678,543
Other outgo		405,390		398,553		311,524		87,029
Capital Outlay		75,000		382,941		278,496		104,445
Total Expenditures		22,640,128		23,798,721		22,093,680		1,705,041
Excess (Deficiency) of Revenues								
Over Expenditures		(2,001,575)		(2,408,344)		(413,052)		1,995,292
Other Financing Sources (Uses)								
Transfers in		-		-		-		-
Transfers out						(110,406)		(110,406)
<b>Net Financing Sources (Uses)</b>						(110,406)		(110,406)
NET CHANGE IN FUND BALANCES		(2,001,575)		(2,408,344)		(523,458)		1,884,886
Fund Balance - Beginning	_	10,559,356		10,559,356		10,559,356		
Fund Balance - Ending	\$	8,557,781	\$	8,151,012	\$	10,035,898	\$	1,884,886

# SCHEDULE OF CHANGES IN THE DISTRICT'S TOTAL OPEB LIABILITY AND RELATED RATIOS

FOR THE YEAR ENDED JUNE 30, 2018

	2017
Total OPEB Liability	
Service Cost	\$ 2,458
Interest	31,008
Benefit payments	(156,512)
Net change in total OPEB liability	(123,046)
Total OPEB liability - beginning	962,996
Total OPEB liability - ending	\$ 839,950
Plan fiduciary net position	
Contributions - employer	\$ 81,678
Net investment income	1,939
Benefit payments	(66,281)
Adminstrative expense	-
Net change in plan fiduciary net position	17,336
Plan fiduciary net position - beginning	253,275
Plan fiduciary net position - ending	\$ 270,611
Net OPEB liability - ending	\$ 569,339
Total OPEB Liability	\$ 839,950
Plan fiduciary net position	270,611
Net OPEB liability (asset)	\$ 569,339
Plan fiduciary net position as a percntage of the total OPEB liability	32.22%
Covered payroll	\$ 13,254,742
Net OPEB liability (asset) as a percentage of covered payroll	4.30%

Note: In the future, as data becomes available, ten years of information will be presented.

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY – MPP PROGRAM FOR THE YEAR ENDED JUNE 30, 2018

		2017
District's proportion of the net OPEB liability		0.031%
District's proportionate share of the net OPEB liability	\$	128,778
District's covered employee payroll		N/A <sup>1</sup>
District's proportionate share of the net OPEB liability as a percentage of its covered employee payroll	_	N/A <sup>1</sup>
Plan fiduciary net position as a percentage of the total pension liability		0.01%

<sup>&</sup>lt;sup>1</sup> As of June 30, 2012, active members are no longer eligible for future enrollment in the MPP Program; therefore, the covered payroll disclosure is not applicable.

Note: In the future, as data becomes available, ten years of information will be presented

# SCHEDULE OF ANNUAL MONEY-WEIGHTED RATE OF RETURN ON OPEN PLAN INVESTMENTS FOR THE YEAR ENDED JUNE 30, 2018

	2018	2017	_
Annual money-weighted rate of return net of investment expense	1.18%	0.77%	

Note: In the future, as data becomes available, ten years of information will be presented.

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY AS OF JUNE 30, 2018

	Measurement Date				
CalSTRS Plan	2017	2016	2015	2014	
Proportion of the net pension liability	0.0192%	0.0186%	0.0197%	0.0203%	
District's proportionate share of the net pension liability State's proportionate share of the net pension	\$ 17,785,897	\$ 15,005,729	\$ 13,273,922	\$ 11,837,897	
liability associated with the District Total	10,521,986	\$ 23,548,223	7,020,441 \$ 20,294,363	7,150,090 \$ 18,987,987	
District's covered employee payroll	\$ 9,252,124		\$ 20,294,303		
District's covered employee payron	\$ 9,232,124	\$ 9,252,124	\$ 10,975,002	\$ 9,097,770	
District's proportionate share of the net pension liability as a percentage of its covered employee payroll	192%	162%	121%	130%	
Plan fiduciary net position as a percentage of the total pension liability	69%	70%	74%	77%	
CalPERS Plan					
Proportion of the net pension liability	0.0206%	0.0203%	0.0215%	0.0223%	
District's proportionate share of the net pension liability	\$ 4,907,900	\$ 4,008,282	\$ 3,165,934	\$ 2,532,294	
District's covered employee payroll	\$ 2,487,913	\$ 2,487,913	\$ 2,350,997	\$ 2,344,826	
District's proportionate share of the net pension liability as a percentage of its covered employee payroll	197%	161%	135%	108%	
Plan fiduciary net position as a percentage of the total pension liability	72%	74%	79%	83%	

Note: Fiscal year 2015 was the first year of implementation, therefore only four years are shown. As data becomes available, ten years of information will be presented

# SCHEDULE OF DISTRICT CONTRIBUTIONS FOR PENSIONS AS OF JUNE 30, 2018

CalSTRS Plan	2018	2017	2016	2015
Contractually required contribution (actuarially determined) Contributions in relation to the actuarially determined contribution	\$ 1,458,168 1,458,168	\$ 1,306,101 1,306,101	\$ 989,684 989,684	\$ 810,993 810,993
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Covered-employee payroll	\$10,115,118	\$10,429,835	\$9,252,124	\$10,973,002
Contribution as a percentage of covered-employee payroll	14.42%	12.52%	10.70%	7.39%
CalPERS Plan				
Contractually required contribution (actuarially determined) Contributions in relation to the	\$ 411,089	\$ 374,325	\$ 293,227	\$ 274,762
actuarially determined contribution	411,089	374,325	293,227	274,762
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
Covered-employee payroll	\$2,646,852	\$2,707,950	\$2,487,913	\$2,350,997
Contribution as a percentage of covered-employee payroll	15.53%	13.82%	11.79%	11.69%

Note: Fiscal year 2015 was the first year of implementation, therefore only three years are shown. As data becomes available, ten years of information will be presented

## NOTE TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2018

#### NOTE 1 – PURPOSE OF SCHEDULES

#### **Budgetary Comparison Schedule**

The District employs budget control by object codes and by individual appropriation accounts. Budgets are prepared on the modified accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board and provisions of the California *Education Code*. The governing board is required to hold a public hearing and adopt an operating budget no later than July 1 of each year. The adopted budget is subject to amendment throughout the year to give consideration to unanticipated revenue and expenditures primarily resulting from events unknown at the time of budget adoption with the legal restriction that expenditures cannot exceed appropriations by major object account.

The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts after all budget amendments have been accounted for.

This schedule presents information for the original and final budgets and actual results of operations, as well as the variances from the final budget to actual results of operations.

#### Schedule of Changes in the District's Total OPEB Liability and Related Ratios

This schedule presents information on the District's changes in the total OPEB liability, including beginning and ending balances, and the total OPEB liability. In the future, as data becomes available, ten years of information will be presented.

*Change in Benefit Terms* - There were no changes in benefit terms since the previous valuation for other postemployment benefits.

*Change of Assumptions* - There were no change in assumptions since the previous valuation for other postemployment benefits.

#### Schedule of the District's Proportionate Share of the Net OPEB Liability - MPP Program

Changes in Benefit Terms - There were no changes in the benefit terms since the previous valuation.

*Changes of Assumptions* - The plan rate of investment return assumption was changed from 2.85 percent to 3.58 percent since the previous valuation.

#### **Schedule of OPEB Contributions**

A 10-year schedule presenting for each year the information indicated in subparagraphs (1)–(6), if an actuarially determined contribution is calculated for employers or nonemployer contributing entities. The schedule should identify whether the information relates to the employers, nonemployer contributing entities, or both.

An actuarially determined contribution was not calculated, therefore the Schedule of OPEB Contributions is not applicable and not presented.

### NOTE TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2018

#### Schedule of Annual Money-Weighted Rate of Return on OPEB Plan Investment

This 10-year schedule is required by GASB Statement No. 74/75. A 10-year schedule presenting for each fiscal year the annual money-weighted rate of return on OPEB plan investments calculated as required by paragraph 34b(3) should be presented in required supplementary information.

#### Schedule of the District's Proportionate Share of the Net Pension Liability

This 10-year schedule is required by GASB Statement No. 68 for each cost-sharing pension plan. Until a full 10-year trend is compiled, the schedule will only show those years under which GASB Statement No. 68 was applicable. The schedule presents the District's proportion (percentage) of the collective net pension liability, the District's proportionate share (amount) of the collective net pension liability, the District's covered-employee payroll, and the pension plan's fiduciary net position as a percentage of the total pension liability.

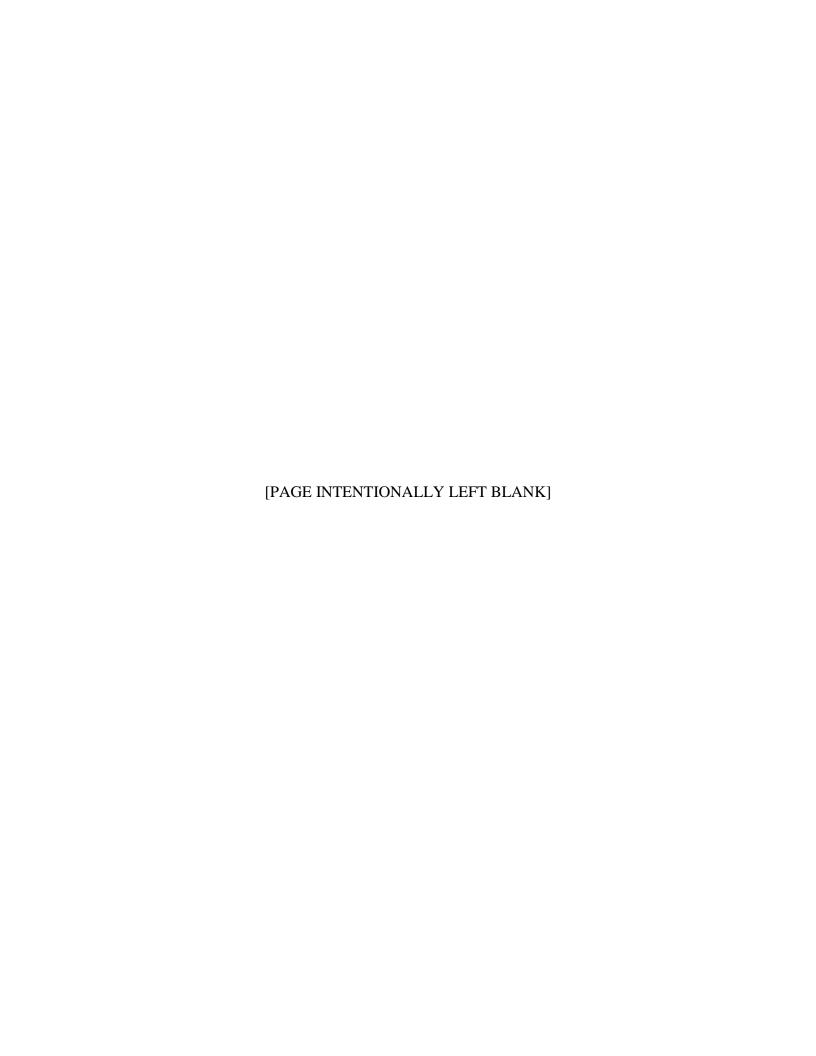
*Changes in Benefit Terms* - There were no changes in benefit terms since the previous valuations for both CalSTRS and CalPERS.

*Changes of Assumptions* - The CalSTRS plan rate of investment return assumption was changed from 7.60 percent to 7.10 percent since the previous valuation. The CalPERS plan rate of investment return assumption was changed from 7.65 percent to 7.15 percent since the previous valuation.

#### **Schedule of District's Contributions for Pensions**

This 10-year schedule is required by GASB Statement No. 68 for each cost-sharing pension plan. Until a full 10-year trend is compiled, the schedule will only show those years under which GASB Statement No. 68 was applicable. The schedule presents the District's statutorily or contractually required employer contribution, the amount of contributions recognized by the pension plan in relation to the statutorily or contractually required employer contribution and the amount of contributions recognized by the pension plan in relation to the statutorily or contractually required employer contribution, the District's covered-employee payroll, and the amount of contributions recognized by the pension plan in relation to the statutorily or contractually required employer contributions as a percentage of the District's covered-employee payroll.

III - Supplementary Information



# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2018

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditure	es_
U.S. DEPARTMENT OF EDUCATION				
Passed through California Department of Education:				
Title I, Part A - Basic Grants Low Income and Neglected	84.010	14981	\$ 220,56	58
Title II, Part A - Teacher Quality	84.367	14341	49,51	0
Title III - Limited English Proficiency	84.365	14346	49,18	31
Individuals with Disabilities Education Act (IDEA) Cluster				
IDEA, Basic Local Assistance, Entitlement Part B, Sec 611	84.027	13379	227,79	€5
IDEA, Preschool Grants, Part B, Sec 619	84.173	13430	6,85	57
IDEA, Preschool Local Entitlement	84.027A	13682	31,62	27
Subtotal Individiuals with Disabilities Education Act (IDEA) Cluster			266,27	19
Total U.S. Department of Education			585,53	38
US DEPARTMENT OF HEALTH AND HUMAN SERVICES				
Passed through California Department of Health Services:				
Medi-Cal Administrative Activities	93.778	10060	16,76	53
Medi-Cal Billing Option	93.778	10013	15,79	<b>}</b> 7
Total U.S. Department of Health and Human Services			32,56	50
U.S. DEPARTMENT OF AGRICULTURE				
Passed through California Department of Education:				
Child Nutrition Cluster				
National School Breakfast	10.553	13526	108,39	97
National School Lunch	10.555	13524	301,03	
Commodities	10.565	13524	51,40	
Total U.S. Department of Agriculture			460,83	_
Total Expenditures of Federal Awards			\$ 1,078,93	
•				—

## LOCAL EDUCATION AGENCY ORGANIZATION STRUCTURE FOR THE YEAR ENDED JUNE 30, 2018

#### **ORGANIZATION**

The Jefferson Elementary School District was established in June 1870 and consists of an area comprising approximately 130 square miles. The District operates three elementary schools, and one middle school. There were no boundary changes during the year.

#### **GOVERNING BOARD**

<u>MEMBER</u>	<u>OFFICE</u>	TERM EXPIRES
Brian Jackman	President	2018
Pete Carlson	Vice President	2020
Debbie Wingo	Clerk	2020
Phil Raya	Member	2018
Dan Wells	Member	2018

#### **ADMINISTRATION**

Jim Bridges Superintendent

Mindy Maxedon Chief Business Officer

# SCHEDULE OF AVERAGE DAILY ATTENDANCE FOR THE YEAR ENDED JUNE 30, 2018

	Second Period Report	Annual Report
ELEMENTARY		_
Transitional Kindergarten/Kindergarten through third	903	906
Fourth through sixth	757	757
Seventh and eighth	599	597
Special education (Extended year)	1	1
Total Elementary	2,260	2,261

# SCHEDULE OF INSTRUCTIONAL TIME FOR THE YEAR ENDED JUNE 30, 2018

		2017-2018	Number	of Days	_
	Minutes	Actual	Traditional	Multitrack	_
Grade Level	Requirement	Minutes	Calendar	Calendar	Status
Kindergarten	36,000	50,348	180	N/A	In Compliance
Grade 1	50,400	50,640	180	N/A	In Compliance
Grade 2	50,400	50,640	180	N/A	In Compliance
Grade 3	50,400	50,640	180	N/A	In Compliance
Grade 4	54,000	59,108	180	N/A	In Compliance
Grade 5	54,000	56,325	180	N/A	In Compliance
Grade 6	54,000	56,325	180	N/A	In Compliance
Grade 7	54,000	56,325	180	N/A	In Compliance
Grade 8	54,000	56,325	180	N/A	In Compliance

# RECONCILIATION OF ANNUAL FINANCIAL AND BUDGET REPORT WITH AUDITED FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2018

Summarized below are the fund balance reconciliations between the Unaudited Actual Financial Report and the audited financial statements.

Balance, June 30, 2018, Unaudited Actuals	\$ 36,789,921
Increase in:	
Land improvements	2,262,060
Buildings and improvements	44,953,254
Furniture and equipment	450,263
Accumulated Depreciation	(11,964,185)
Decrease in:	
Construction in progress	 (13,224,877)
Balance, June 30, 2018, Audited Financial Statements	\$ 59,266,436
FORM DEBT	
Total Long-Term Obligations, June 30, 2018, Unaudited Actuals	\$ 32,599,467
Increase in:	
General Obligation Bonds	7,216,551
Net Pension Liability	22,693,797
Net OPEB Liability	698,117
Premiums, net of amortization	148,391
Decrease in:	
Capital Leases	(59,609)
Total Long-Term Obligations, June 30, 2018, Audited Financial Statements	\$ 63,296,714

## SCHEDULE OF FINANCIAL TRENDS AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2018

	(Budget) 2019 <sup>1</sup>	2018	(As Restated) 2017	2016
GENERAL FUND				
Revenues	\$ 21,802,973	\$ 21,680,628	\$21,452,968	\$ 22,089,050
Other sources				
Total Revenues				
and Other Sources	21,802,973	21,680,628	21,452,968	22,089,050
Expenditures	23,545,277	22,093,680	21,615,199	18,930,657
Other uses and transfers out	104,407	110,406	129,138	104,407
Total Expenditures				
and Other Uses	23,649,684	22,204,086	21,744,337	19,035,064
INCREASE (DECREASE) IN				
FUND BALANCE	\$ (1,846,711)	\$ (523,458)	\$ (291,369)	\$ 3,053,986
ENDING FUND BALANCE	\$ 8,189,187	\$ 10,035,898	\$10,559,356	\$ 10,850,725
AVAILABLE RESERVES <sup>2</sup>	\$ 4,948,502	\$ 5,699,395	\$ 5,598,418	\$ 4,344,959
AVAILABLE RESERVES AS A				
PERCENTAGE OF TOTAL OUTGO	20.92%	25.67%	25.75%	22.83%
LONG-TERM OBLIGATIONS	\$ 63,116,556	\$ 63,296,714	\$58,572,329	\$ 53,719,676
K-12 AVERAGE DAILY ATTENDANCE AT P-2	2,185	2,260	2,250	2,285

The General Fund balance has decreased by \$814,827 over the past two years. The fiscal year 2018-2019 budget projects a budget decrease of \$1,846,711. For a district this size, the State recommends available reserves of at least three percent of total General Fund expenditures, transfers out, and other uses (total outgo).

The District has incurred an operating deficit for two of the past three years and anticipates incurring an operating deficit during the 2018-2019 fiscal year. Total long-term obligations have increased by \$9,577,038 over the past two years.

Average daily attendance has decreased by 25 over the past two years. A Decrease of 75 ADA is anticipated during fiscal year 2018-2019.

-

<sup>&</sup>lt;sup>1</sup> Budget 2019 is included for analytical purposes only and has not been subjected to audit.

<sup>&</sup>lt;sup>2</sup> Available reserves consist of all undesignated fund balances and all funds designated for economic uncertainty contained within the General Fund.

# SCHEDULE OF CHARTER SCHOOLS FOR THE YEAR ENDED JUNE 30, 2018

Name of Charter School	Included in Audit Report
The District does not sponsor any charter schools.	

### NON-MAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET JUNE 30, 2018

	<b>C</b>	afeteria Fund	eferred intenance Fund	Tra	Pupil nsportation Fund	I	Building Fund
ASSETS							
Deposits and investments	\$	270,255	\$ 311,020	\$	288,495	\$	614,531
Receivables		1,632	765		1,114		2,524
Due from other funds		-	71,317		-		-
Stores inventories		5,084	-		-		-
<b>Total Assets</b>		276,971	383,102		289,609		617,055
LIABILITIES AND							
FUND BALANCES							
Liabilities:							
Accounts payable		8,215	75,525		-		-
Due to other funds		31,353	_		-		-
<b>Total Liabilities</b>		39,568	75,525		-		-
Fund Balances:							
Nonspendable		5,084	_		-		-
Restricted		232,319	_		289,609		617,055
Committed		-	_		-		-
Assigned		_	307,577		-		_
Unassigned		_	_		-		_
Total Fund Balance		237,403	307,577	-	289,609		617,055
Total Liabilities and		· · · · · · · · · · · · · · · · · · ·	<u> </u>		<u> </u>		
<b>Fund Balances</b>	\$	276,971	\$ 383,102	\$	289,609	\$	617,055

County Schools Facilities Fund		tal Projects d Component Fund		nd Interest Redemption Fund	Total Non-Major Governmental Funds		
\$	5,735	\$ 59,676	\$	473,537	\$	2,023,249	
	23	245		-		6,303	
	-	-		-		71,317	
	_					5,084	
	5,758	59,921		473,537		2,105,953	
	-	-		-		83,740 31,353	
		 				115,093	
			-				
	-	-		-		5,084	
	5,758	59,921		473,537		1,678,199	
	-	-		-		307,577	
	_ _	_		_		-	
	5,758	59,921		473,537		1,990,860	
\$	5,758	\$ 59,921	\$	473,537	\$	2,105,953	

### NON-MAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED JUNE 30, 2018

	<u> </u>	Cafeteria Fund	Deferred intenance Fund	Trar	Pupil nsportation Fund	E	Building Fund
REVENUES							
LCFF sources	\$	-	\$ 84,407	\$	-	\$	-
Federal sources		460,833	-		-		-
Other State sources		30,985	-		-		-
Other local sources		318,837	 2,623		3,698		14,704
<b>Total Revenues</b>		810,655	87,030		3,698		14,704
EXPENDITURES							
Current							
Pupil services:							
Pupil Transportation		-	-		330		-
Food services		779,846	-		-		-
Administration:							
All other administration		36,392	-		-		-
Plant services		-	110,562		-		-
Facility acquisition and construction		-	-		-		9,776
Debt service							
Principal		_	-		-		-
Interest		-	-		-		-
Total Expenditures		816,238	110,562		330		9,776
Excess (Deficiency) of Revenues							
Over Expenditures		(5,583)	(23,532)		3,368		4,928
Other Financing Sources (Uses)							
Transfers in		5,999	84,407		20,000		-
Other Financing Sources (Uses)		-	-		-		-
<b>Net Financing Sources (Uses)</b>		5,999	84,407		20,000		-
NET CHANGE IN FUND BALANCES	H	416	 60,875		23,368		4,928
Fund Balance - Beginning		236,987	246,702		266,241		612,127
Fund Balance - Ending	\$	237,403	\$ 307,577	\$	289,609	\$	617,055

	nty School acilities Fund	ies Blended Component And Redemption			Total Non-Major Governmental Funds			
\$	_	\$ -	\$	_	\$	84,407		
Ψ	_	Ψ -	Ψ	_	Ψ	460,833		
	_	_		3,806		34,791		
	77	817		595,619		936,375		
	77	817		599,425		1,516,406		
	-	-		-		330		
	-	-		-		779,846		
	_	_		-		36,392		
	_	_		_		110,562		
	-	-		-		9,776		
	_	_		140,000		140,000		
	_	_		427,619		427,619		
	_			567,619		1,504,525		
	77	817		31,806		11,881		
	-	-		-		110,406		
	_		1					
	_			-		110,406		
	77	817		31,806		122,287		
	5,681	59,104		441,731		1,868,573		
\$	5,758	\$ 59,921	\$	473,537	\$	1,990,860		

## NOTE TO SUPPLEMENTARY INFORMATION JUNE 30, 2018

#### NOTE 1 – PURPOSE OF SCHEDULES

#### **Schedule of Expenditures of Federal Awards**

The accompanying schedule of expenditures of Federal awards includes the Federal grant activity of the District and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

The following schedule provides reconciliation between revenues reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances, and the related expenditures reported on the Schedule of Expenditures of Federal Awards. The reconciling amount consists primarily of Medi-Cal Billing Option and Administrative Activities funds that have been recorded as revenue in prior periods and expensed in the current period as of June 30, 2018. Unspent balances are reported as legally restricted ending balances with the General Fund.

	CFDA			
	Number	 Amount		
Description		_		
Total Federal Revenues From the Statement of Revenues, Expenditures				
and Changes in Fund Balances:		\$ 1,111,371		
Medi-Cal Billing Option	93.778	 (32,440)		
Total Schedule of Expenditures of Federal Awards		\$ 1,078,931		

OED A

Indirect cost rate- The District has elected not to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

Sub-recipient – The District did not provide federal awards to sub-recipients during the year ended June 30, 2018.

#### **Local Education Agency Organization Structure**

This schedule provides information about the District's boundaries and schools operated, members of the governing board, and members of the administration.

#### **Schedule of Average Daily Attendance (ADA)**

Average daily attendance (ADA) is a measurement of the number of pupils attending classes of the District. The purpose of attendance accounting from a fiscal standpoint is to provide the basis on which apportionments of State funds are made to school districts. This schedule provides information regarding the attendance of students at various grade levels and in different programs.

### NOTE TO SUPPLEMENTARY INFORMATION JUNE 30, 2018

#### **Schedule of Instructional Time**

The District has received incentive funding for increasing instructional time as provided by the Incentives for Longer Instructional Day. This schedule presents information on the amount of instructional time offered by the District and whether the District complied with the provisions of Education Code Sections 46200 through 46206. The District has not met its local control funding formula target.

Districts must maintain their instructional minutes at the 1986-87 requirement as required by *Education Code* Section 46201.

#### Reconciliation of Annual Financial and Budget Report with Audited Financial Statements

This schedule provides the information necessary to reconcile the fund balance of all funds reported on the Unaudited Actual Financial Report to the audited financial statements.

#### Schedule of Financial Trends and Analysis

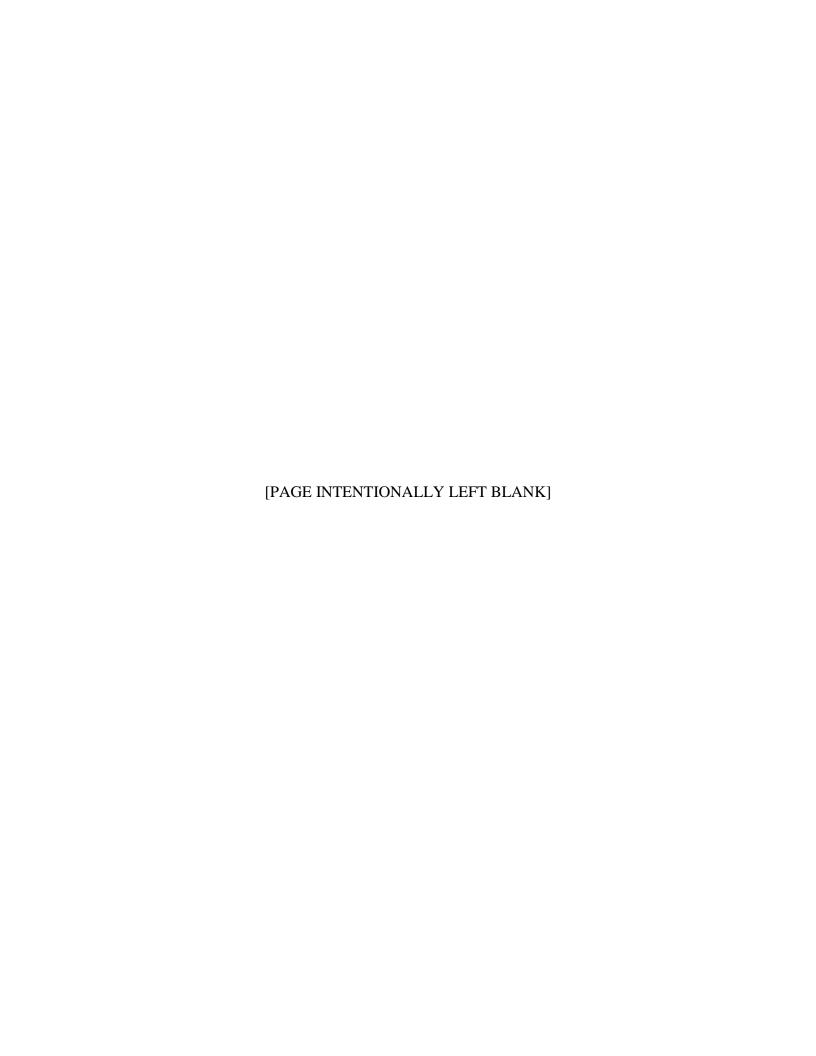
This schedule discloses the District's financial trends by displaying past years' data along with current year budget information. These financial trend disclosures are used to evaluate the District's ability to continue as a going concern for a reasonable period of time.

#### **Schedule of Charter Schools**

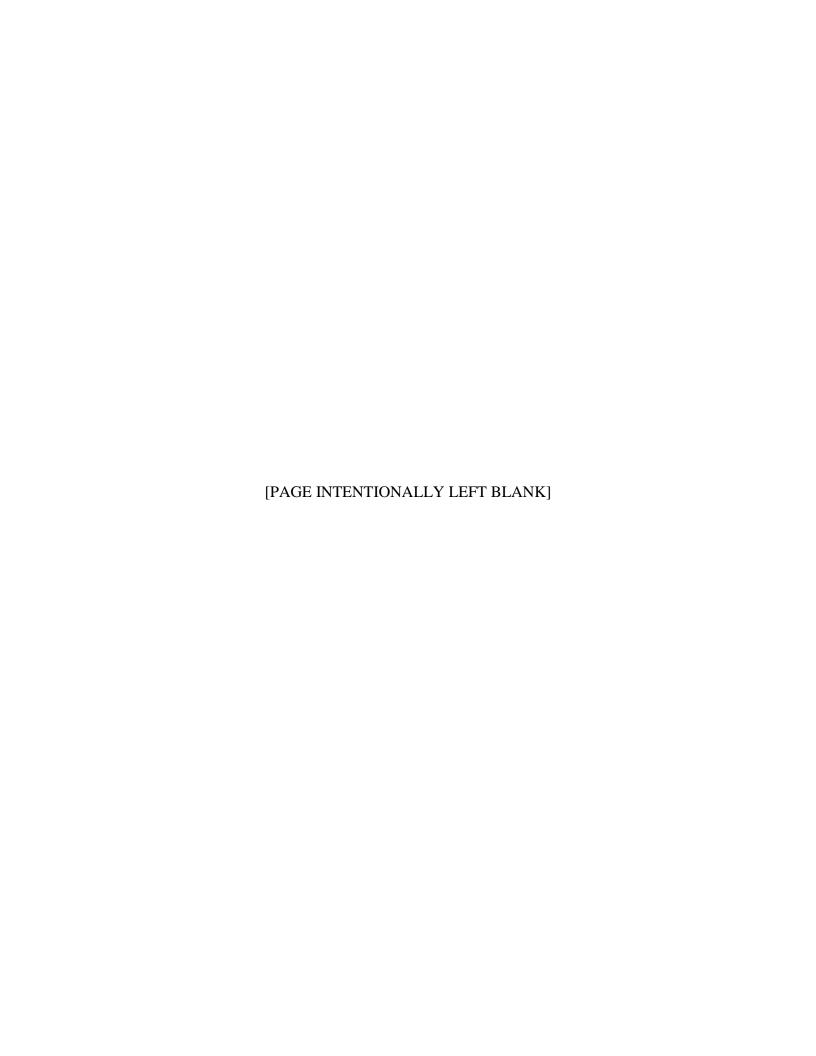
This schedule provides information for the California Department of Education to monitor financial reporting by Charter Schools.

### Non-Major Governmental Funds – Balance Sheet and Statement of Revenues, Expenditures and Change in Fund Balance

The Non-Major Governmental Funds Combining Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balance is included to provide information regarding the individual funds that have been included in the Non-Major Governmental Funds column on the Governmental Funds Balance Sheet and Statement of Revenues, Expenditures, and Changes in Fund Balance.



IV - Independent Auditors' Reports



## Cichella & Tokunaga, LLP

**Certified Public Accountants** 

4671 Golden Foothill Parkway ♦ El Dorado Hills, CA 95672

Voice: (877) 359-9588 ♦ Fax: (916) 941-7234

www.ctcpa.net

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Governing Board Jefferson Elementary School District Tracy, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Jefferson Elementary School District (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise Jefferson Elementary School District's basic financial statements, and have issued our report thereon dated December 5, 2018.

#### **Emphasis of Matter - Change in Accounting Principles**

As discussed in Note 1 and Note 15 to the financial statements, in 2018, the District adopted new accounting guidance, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Our opinion is not modified with respect to this matter.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Jefferson Elementary School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Jefferson Elementary School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Jefferson Elementary School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Jefferson Elementary School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

El Dorado Hills, California December 5, 2018

Cichella + Tituraga UP

## Cichella & Tokunaga, LLP

**Certified Public Accountants** 

4671 Golden Foothill Parkway ♦ El Dorado Hills, CA 95672

Voice: (877) 359-9588 ♦ Fax: (916) 941-7234

www.ctcpa.net

# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Governing Board Jefferson Elementary School District Tracy, California

#### Report on Compliance for Each Major Federal Program

We have audited Jefferson Elementary School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Jefferson Elementary School District's (the District) major Federal programs for the year ended June 30, 2018. Jefferson Elementary School District's major Federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations and terms and conditions of its federal awards applicable to its federal programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for each of the Jefferson Elementary School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Jefferson Elementary School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of Jefferson Elementary School District's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, Jefferson Elementary School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major Federal programs for the year ended June 30, 2018.

#### **Report on Internal Control Over Compliance**

Management of the Jefferson Elementary School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Jefferson Elementary School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Jefferson Elementary School District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

El Dorado Hills, California

Cichelle + Totunga UP

December 5, 2018

## Cichella & Tokunaga, LLP

**Certified Public Accountants** 

4671 Golden Foothill Parkway ♦ El Dorado Hills, CA 95672

Voice: (877) 359-9588 ♦ Fax: (916) 941-7234

www.ctcpa.net

#### INDEPENDENT AUDITORS' REPORT ON STATE COMPLIANCE

Governing Board Jefferson Elementary School District Tracy, California

#### **Report on State Compliance**

We have audited Jefferson Elementary School District's compliance with the types of compliance requirements as described in the 2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting that could have a direct and material effect on each of the Jefferson Elementary School District's government programs as identified in the below schedule for the year ended June 30, 2018.

#### Management's Responsibility

Management is responsible for compliance with the requirements of state laws, regulations and the terms and conditions of its state awards applicable to its state programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for the Jefferson Elementary School District's State programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and 2017-18 Guide for Annual Audits of K-12 Local Education Agencies and State Compliance Reporting, published by the Education Audit Appeals Panel, prescribed in Title 5, California Code of Regulations, section 19810. These standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the programs identified in the below schedule occurred. An audit includes examining, on a test basis, evidence about Jefferson Elementary School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion on compliance. However, our audit does not provide a legal determination on the District's compliance with those requirements.

In connection with the requirements referred to above, we selected and tested transactions and records to determine the Jefferson Elementary School District's compliance with State laws and regulations applicable to the following items:

Compliance Requirements	Procedures Performed
LOCAL EDUCATION AGENCIES OTHER THAN CHARTER SCHOOLS	
Attendance Teacher Certification and Misassignments Kindergarten Continuance Independent Study Continuation Education Instructional Time Instructional Materials Ratios of Administrative Employees to Teachers Classroom Teacher Salaries Early Retirement Incentive GANN Limit Calculation School Accountability Report Card Juvenile Court Schools Middle or Early College High Schools K-3 Grade Span Adjustment Transportation Maintenance of Effort	Yes Yes Yes Yes No, See below Not Applicable Yes Yes Yes Yes Yes Not Applicable Yes Yes Yes Yes Yes Yes Yes Yes
Apprenticeship: Related and Supplemental Instruction	Not Applicable
SCHOOL DISTRICTS, COUNTY OFFICES OF EDUCATION AND CHARTER SCHOOLS	
Educator Effectiveness California Clean Energy Jobs Act After/Before School Education and Safety Program Proper Expenditure of Education Protection Account Funds Unduplicated Local Control Funding Formula Pupil Counts Local Control and Accountability Plan Independent Study-Course Based	Yes Yes Not Applicable Yes Yes Yes Not Applicable
CHARTER SCHOOLS	
Attendance Mode of Instruction Non-classroom-Based Instruction/Independent Study Determination of Funding for Non-classroom-Based Instruction Annual Instructional Minutes – Classroom Based Charter School Facilities Grant Program	Not Applicable Not Applicable Not Applicable Not Applicable Not Applicable Not Applicable

We did not perform testing for Independent Study because the ADA generated from the program is below the testing threshold.

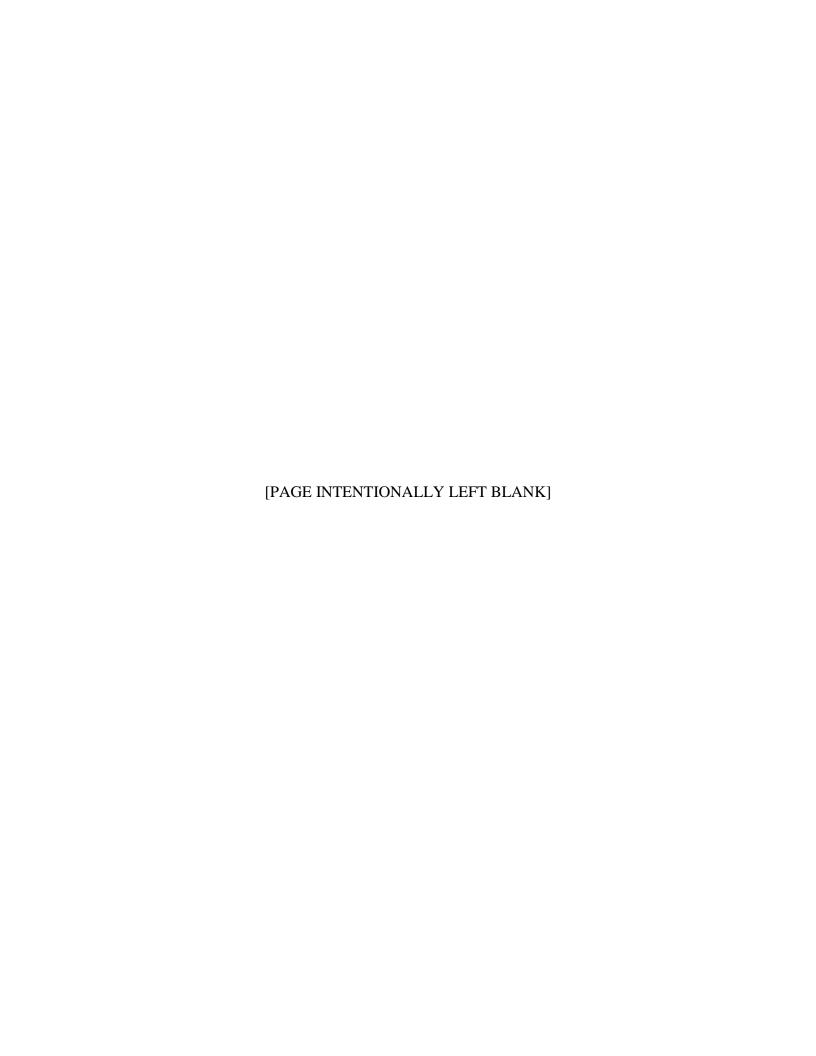
#### **Opinion on the State Compliance**

Cichella + Nturaga UP

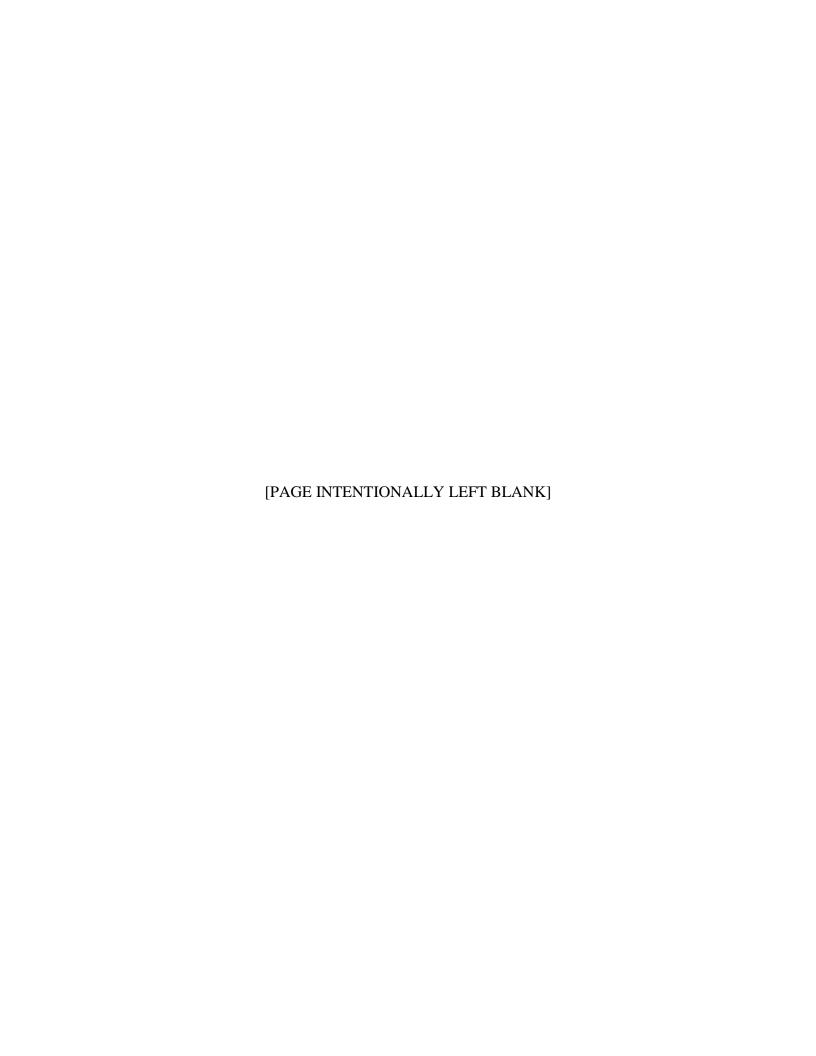
In our opinion, Jefferson Elementary School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the programs identified in the above schedule for the year ended June 30, 2018.

El Dorado Hills, California

December 5, 2018



V - Schedule of Findings and Questioned Costs



# SUMMARY OF AUDITORS' RESULTS FOR THE YEAR ENDED JUNE 30, 2018

There of and touch account is said.	d
Type of auditors' report issued:  Unmodifie	
Internal control over financial reporting:	
Material weaknesses identified?	
Significant deficiencies identified not considered to be material weaknesses?  None Report	ed
Noncompliance material to financial statements noted?  No	
FEDERAL AWARDS	
Internal control over major federal programs:	
Material weaknesses identified?	
Significant deficiencies identified not considered to be material weaknesses?  None Report	ed
Type of auditors' report issued on compliance for major federal programs:  Unmodifie	
Any audit findings disclosed that are required to be reported in accordance with	
2 CFR 200.516(a)?	
Identification of major federal programs	
CFDA Number(s) Name of Federal Program or Cluster	
84.024, 84.173, 84.027A Special Education Cluster (IDEA)	
Dollar threshold used to distinguish between Type A and Type B programs: \$750,000	
Auditee qualified as low-risk auditee? Yes	
STATE AWARDS	
Internal control over state programs:	
Material weaknesses identified?	
Significant deficiency identified?  None Report	ad
Any audit findings disclosed that are required to be reported in accordance with	cu
Any audit findings disclosed that are required to be reported in accordance with  Audits of California K-12 Local Education Agencies?  No	
Type of auditors' report issued on compliance for state programs:  Unmodifie	4

# FINANCIAL STATEMENT FINDINGS FOR THE YEAR ENDED JUNE 30, 2018

None Noted.

# FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2018

There were no audit findings and questioned costs related to the federal awards for the year ended June 30, 2018.

# STATE AWARDS FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2018

There were no audit findings and questioned costs related to the state awards for the year ended June 30, 2018.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2018

There were no prior year findings reported for June 30, 2017.